

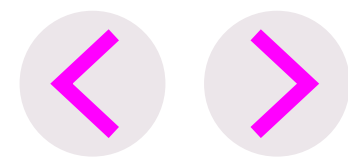
Markets Roadmap

March 2025



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Navigating the document



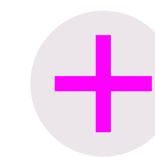
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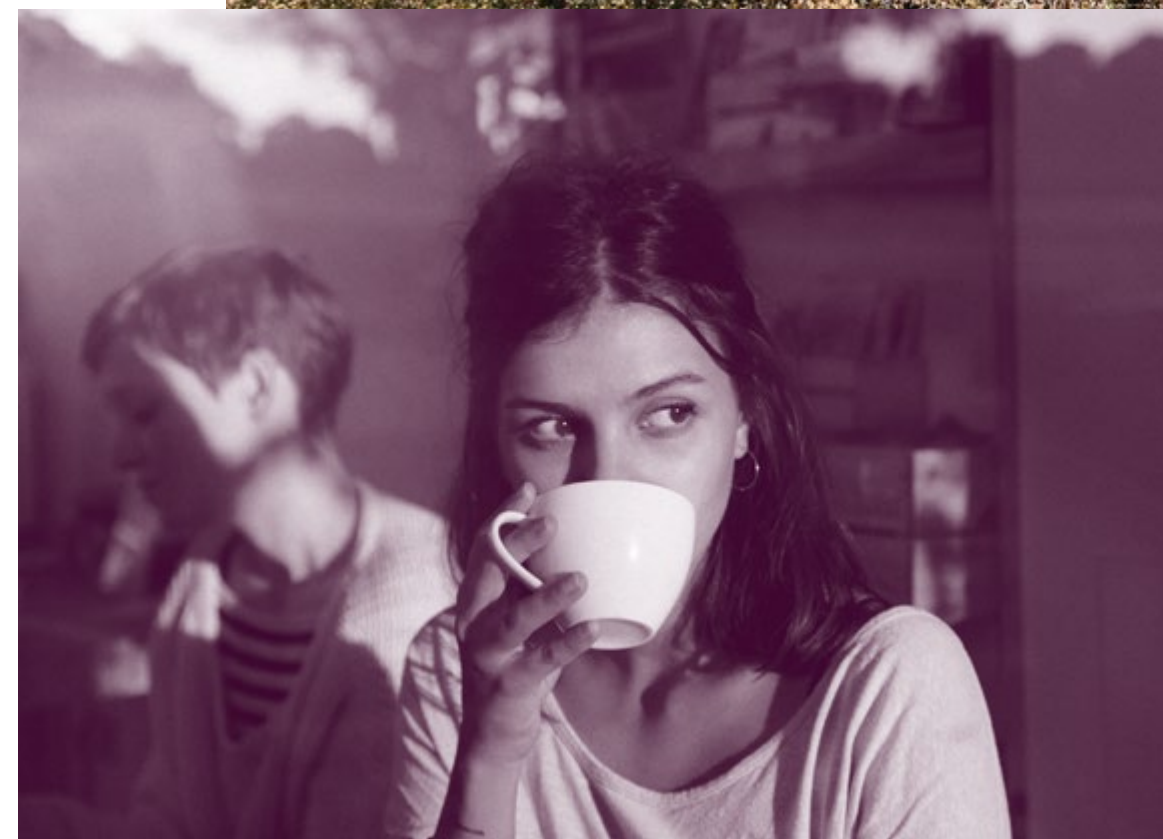
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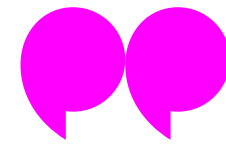
01

NESO'S 2025 electricity Markets Roadmap

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Foreword



Welcome to the first electricity Markets Roadmap as NESO, in which we share with you our plans for those markets NESO owns and operates.

Our electricity Markets Roadmap plays an important role as our primary means to share with you our markets strategy as well as shorter-term plans and activities all in one place. It explains the reasons behind market reform, which essentially relate back to the energy trilemma, now enshrined in our NESO primary duties. We are publishing this year alongside our Operability Strategy Report (OSR) and have shown throughout how we are designing our markets in response to the system challenges identified in the OSR.

Becoming NESO has given us new whole energy system responsibilities, such as strategic network planning for gas and electricity, in addition to our core role as the operator of the electricity system. We also now have responsibility to develop GB's Spatial Strategic Energy Plan and Regional Energy Strategic Plans. This requires us to take a carefully coordinated, whole system approach to planning GB's energy system for net zero in 2050 and the role of markets in meeting those needs. As we are still establishing ourselves in these roles, this roadmap can't reference the outcomes of these plans for now and remains focussed on our electricity markets. Additionally, it is important to note, that the reforms here are agnostic to the outcome of the Review of Electricity Market Arrangements (REMA), focussing instead on the immediate needs of a rapidly decarbonising electricity system.

Finally, I cannot avoid mentioning the herculean challenge facing all of us in the energy industry. Late last year, the government's Clean Power Action Plan was published. NESO has a pivotal role to play in delivering this ambition. It will affect all areas of our work and our markets are no exception. Through open and competitive markets, NESO will be able to access the services that we know we will need, in a cost-effective way. They are also able to help incentivise the new assets and sources of flexibility needed for the energy transition. Getting our market design right is vital for the clean power 2030 ambition and for ensuring that we have the capabilities needed for secure, low-cost and low-carbon system operation.



Rebecca Beresford
Director of Markets



Executive summary

Welcome to the 2025 edition of the NESO electricity Markets Roadmap.

This publication is to provide clarity to our stakeholders about how and why we are reforming our balancing services markets. It sets the strategic direction for NESO markets in response to changing market conditions and evolving operability needs, as set out in our Operability Strategy Report (OSR).

In last year's roadmap, we outlined our focus on removing barriers, providing clearer market signals, and being more transparent and collaborative. This year, with new government policy for clean power by 2030, we have renewed ambition to operate a secure, cost-effective energy system and are proactively taking action to expedite delivery of our actions where possible.

The Government's '[Clean Power 2030 Action Plan](#)' sets out how to achieve 95% clean electricity in GB by 2030; the implications of this for system operation are outlined in this year's OSR. The electricity Markets Roadmap complements that forward look by laying out our plans to evolve, reform and develop our balancing services markets, which are our key mechanism to ensure that we have the capabilities needed for secure, low-cost and low-carbon system operation.

Addressing this trilemma means:

Supporting Government's Review of Electricity Market Arrangements to reduce electricity bills

NESO continues to support broader wholesale market reform as part of the Review of Electricity Market Arrangements (REMA) alongside DESNZ and Ofgem as we believe this will reduce costs to the consumer. The outcome of this process should result in a wholesale electricity market design which is appropriate for a renewables-dominated system, instead of one designed around a comparatively small number of fossil fuelled plant.

We will need to continue to work closely with DESNZ, Ofgem and industry to finalise and then implement the choices made by government at the end of the REMA programme. In parallel, we will also continue to implement appropriate incremental reforms to the BM in advance of a REMA decision and ensure that further developments to our markets are coherent with the longer-term direction of travel.



Enabling the flexibility needed for Clean Power 2030

Our Clean Power 2030 advice to Government highlighted the significant capacity gaps which must be filled to achieve Government's ambitious target. In December, we published our [Enabling Demand Side Flexibility report](#), combined with second phase of our Routes to Market review. These form the basis of a significant workstream for NESO over the coming years, the primary focus of which is to enable participation from all kinds of flexible assets in NESO energy balancing services, such as response, reserve, constraint services and the Balancing Mechanism (BM). Key priorities from this work include:

- removing barriers to the BM for all types of flexible assets
- making stacking of services possible across NESO's and distribution network operators' markets by default
- integrating this work into DESNZ's Low Carbon Flexibility Roadmap, of which NESO are co-authors.

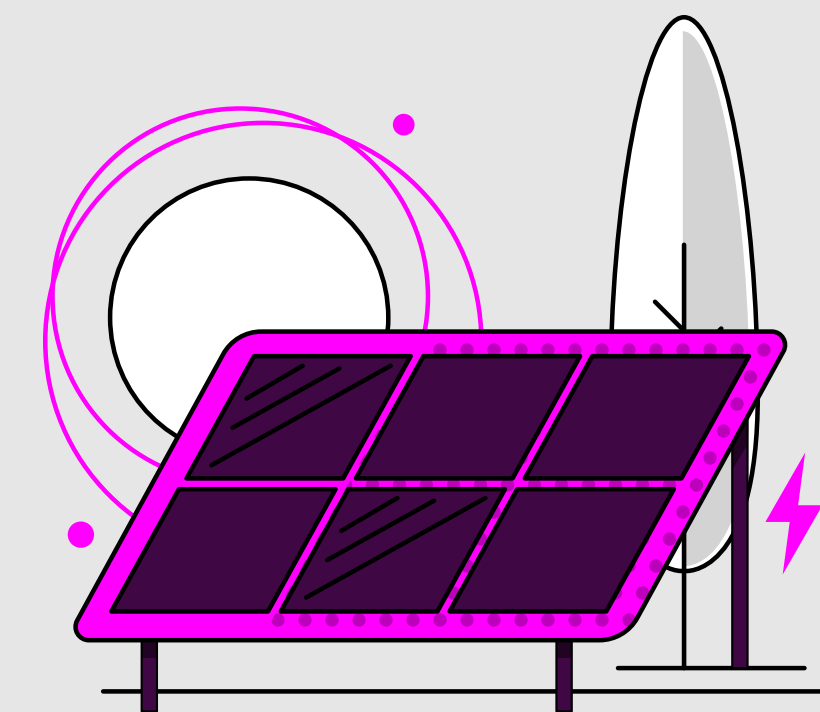
The OSR describes the changing system conditions in detail using illustrative examples, which highlight the importance of cross-sector action to deliver on all kinds of flexibility. This year we will continue to collaborate with DESNZ, Ofgem and industry in the development of the Low Carbon Flexibility Roadmap about how to enable flexibility more broadly; for example, emphasising the importance of the Market-wide Half Hourly Settlement (MHHS) programme to unlock vast amounts of flexibility through wholesale market signals.



Improving our dispatch efficiency to enable lower costs and maintain security of supply

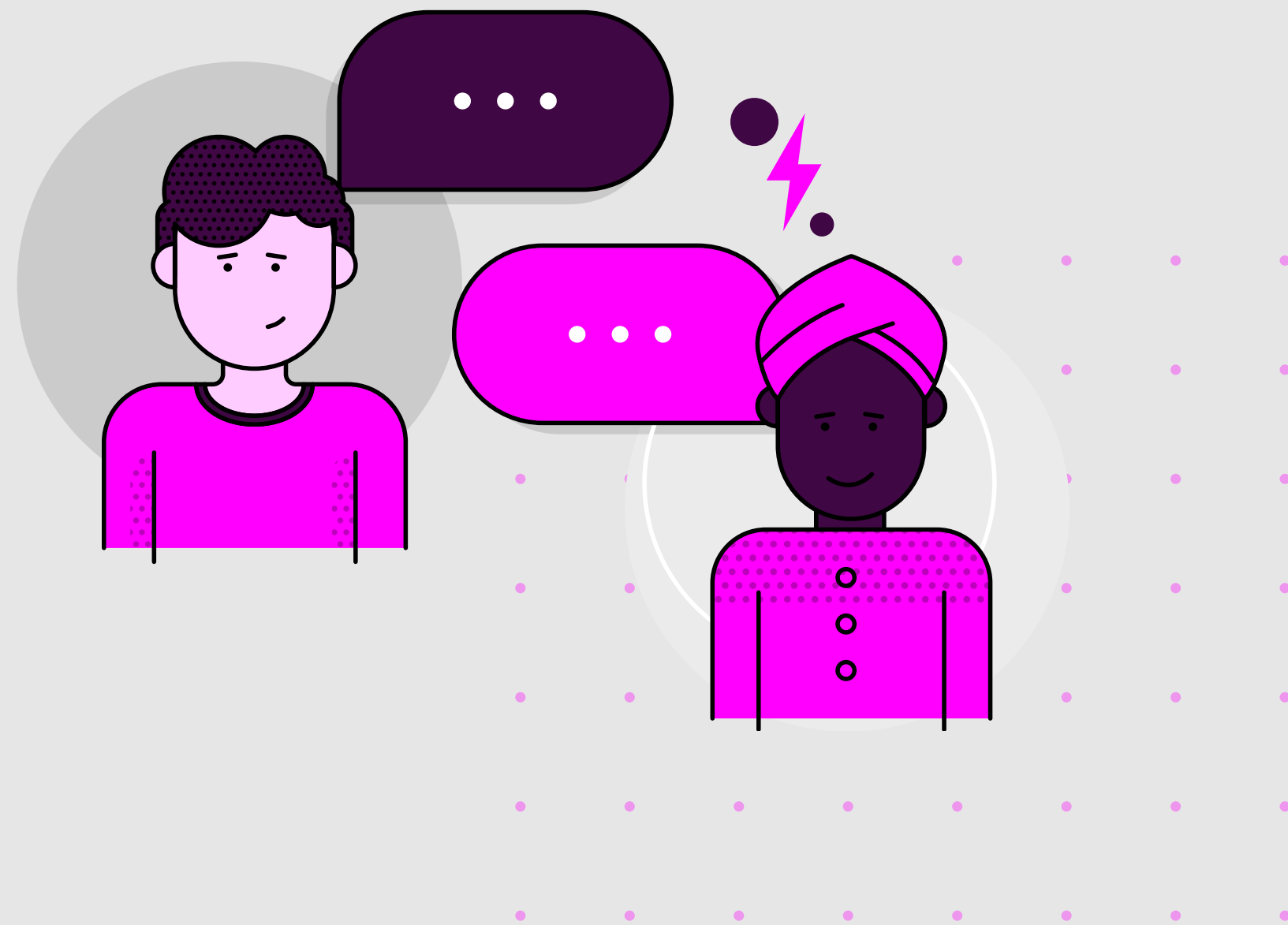
Ensuring smaller, flexible assets are able to participate equally in the BM remains in a priority, as they are a vital part of operating a low carbon system and managing the peaks and troughs of variable renewable generation. Our new balancing platform has supported a large increase to battery utilisation. Since its launch in 2023, there has been a 324% increase in battery dispatch volume and an 60% increase in small Balancing Mechanism Unit (BMU) dispatch volume.

To accelerate progress in this space, we have developed a [new skip rate dataset](#), enabled 30-minute dispatch instructions for energy-limited assets, launched the first releases of Balancing Reserve and Quick Reserve in March and December 2024 respectively, and continue to develop our Open Balancing Platform to include new features like Fast Dispatch. Yet, we acknowledge there is significantly more work to do. We will continue to improve our visibility and situational awareness and ensure that our markets are transparent and accessible as well as delivering value to consumers (e.g., through the launch of Slow Reserve and network services markets).



Becoming NESO

On 1 October, we became the National Energy System Operator, an independent system planner and operator, following designation by the UK Government. Markets underpin all of NESO's primary and secondary duties. They will help to enable net zero by procuring crucial services through competitive means to achieve efficient, economical outcomes whilst ensuring security of supply for all consumers.



Balancing costs remain high but NESO actions are having an impact

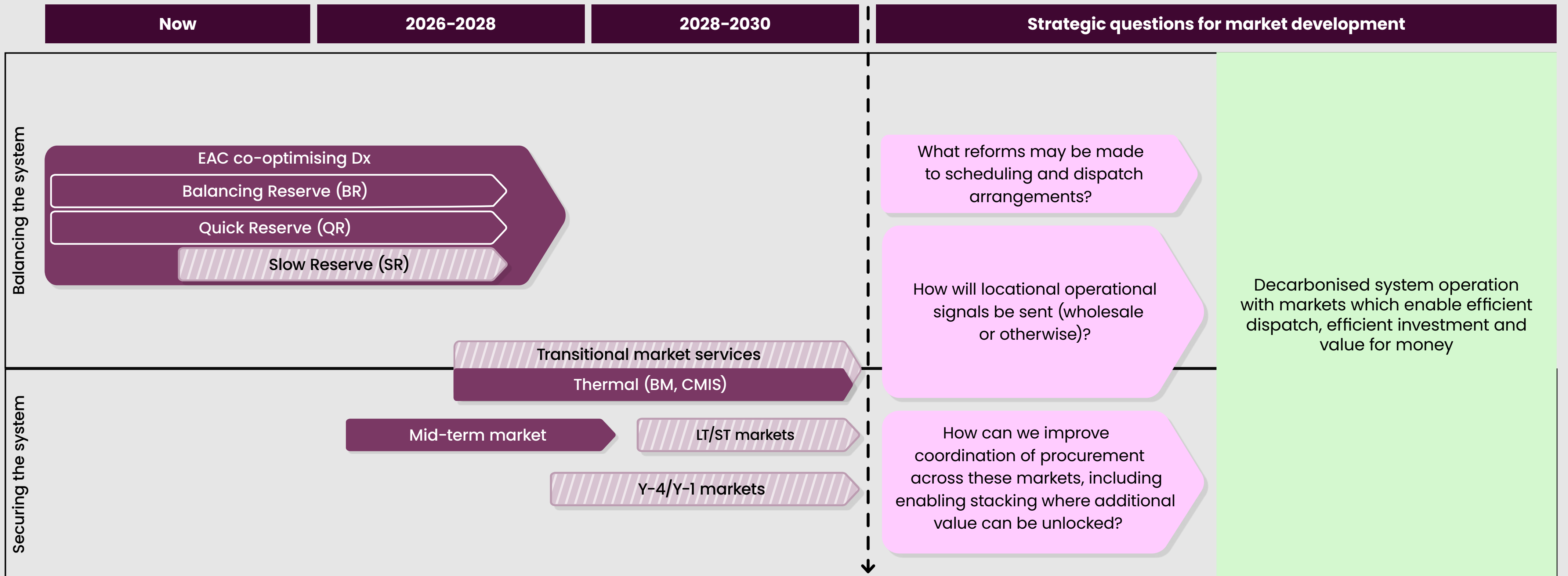
In aggregate, balancing costs declined in 2024 for the second successive year to £2.56 bn. The most notable increase in costs is related to management of thermal constraints which increased to £1.4 bn in total. Given the trend of new generation outpacing new network build, thermal constraints are expected to rise further by 2030. We will continue to work with industry to reduce costs where possible, such as by designing innovative solutions through the Constraints Collaboration Project and seeking to remove distortions in the BM from subsidy support mechanisms through Balancing Settlement Code modification P462.

However, there has been a notable decrease in the costs of managing the system in other areas, such as stability and response. The ability to co-optimize dynamic services in the Enduring Auction Capability has significantly improved the efficiency of our response procurement, reducing total costs of procuring dynamic response by 20%. The continued availability of solutions contracted for stability, voltage and constraint management under our Network Services tenders delivered approximately £154 m in savings across 2024 versus the counterfactual.

This publication provides more detail on the different cost and volume trends for each area, as well as signposting relevant market reforms, system transformation, and other initiatives that are directly addressing the primary drivers for reform. Overall, it's important to note that whilst we are doing all we can to reduce balancing costs, rapid network build and wholesale market reform will have the biggest impact on cost reduction.

Forward-looking view of our markets

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Click the  to expand or enlarge content



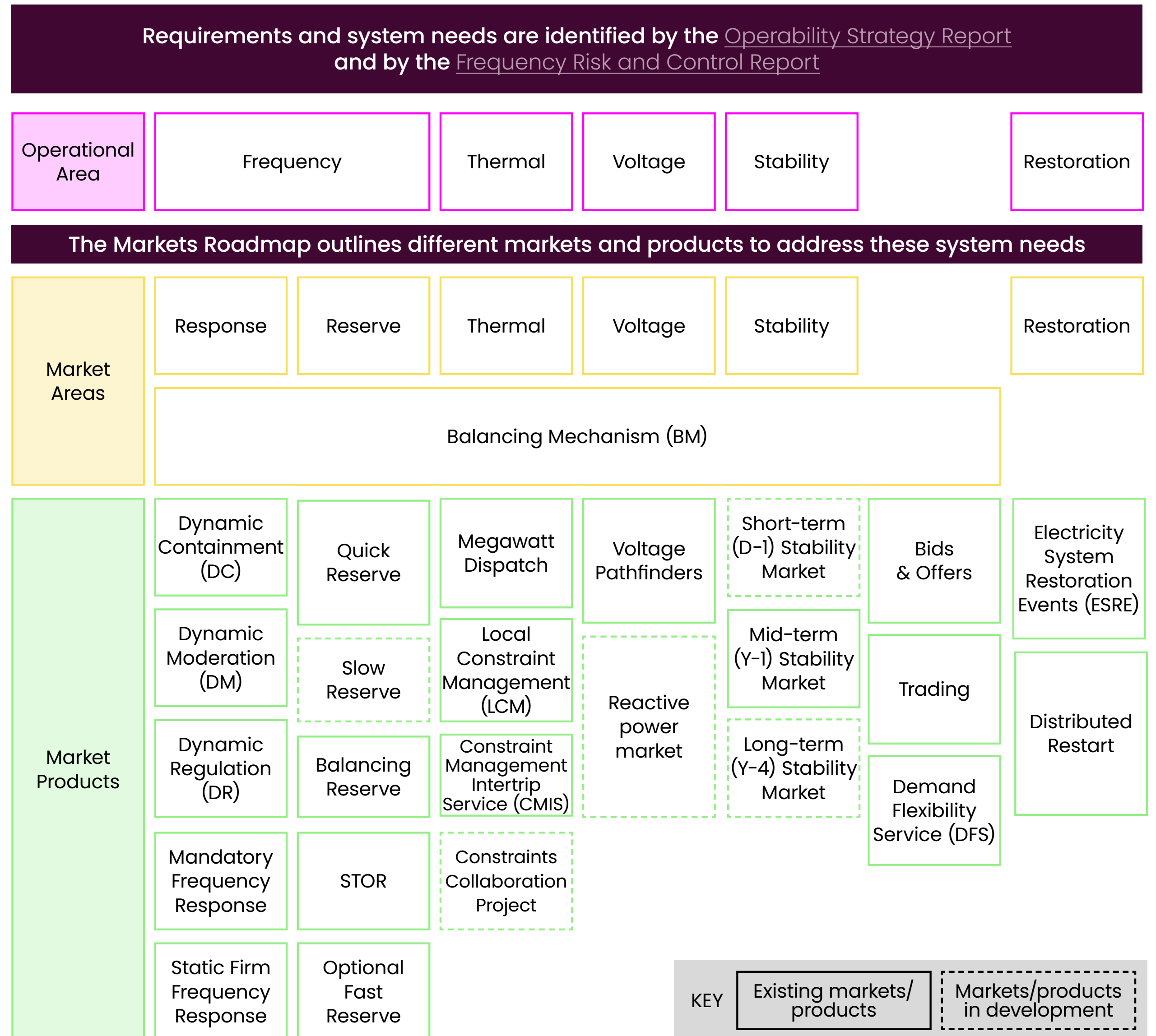
Key:  Existing services  Planned services  Key questions for the future of NESO markets

Introduction

Objectives & scope

The electricity Markets Roadmap will remain focussed on the electricity markets which NESO is responsible for and operates for now, but we will support cross-sector collaboration and advocate whole system thinking which is imperative to achieve our overarching decarbonisation goals. In addition, we are also starting to develop a Gas Future Markets Plan which will set out the actions, projects and plans needed to transition market and industry arrangements for a decarbonised energy system.

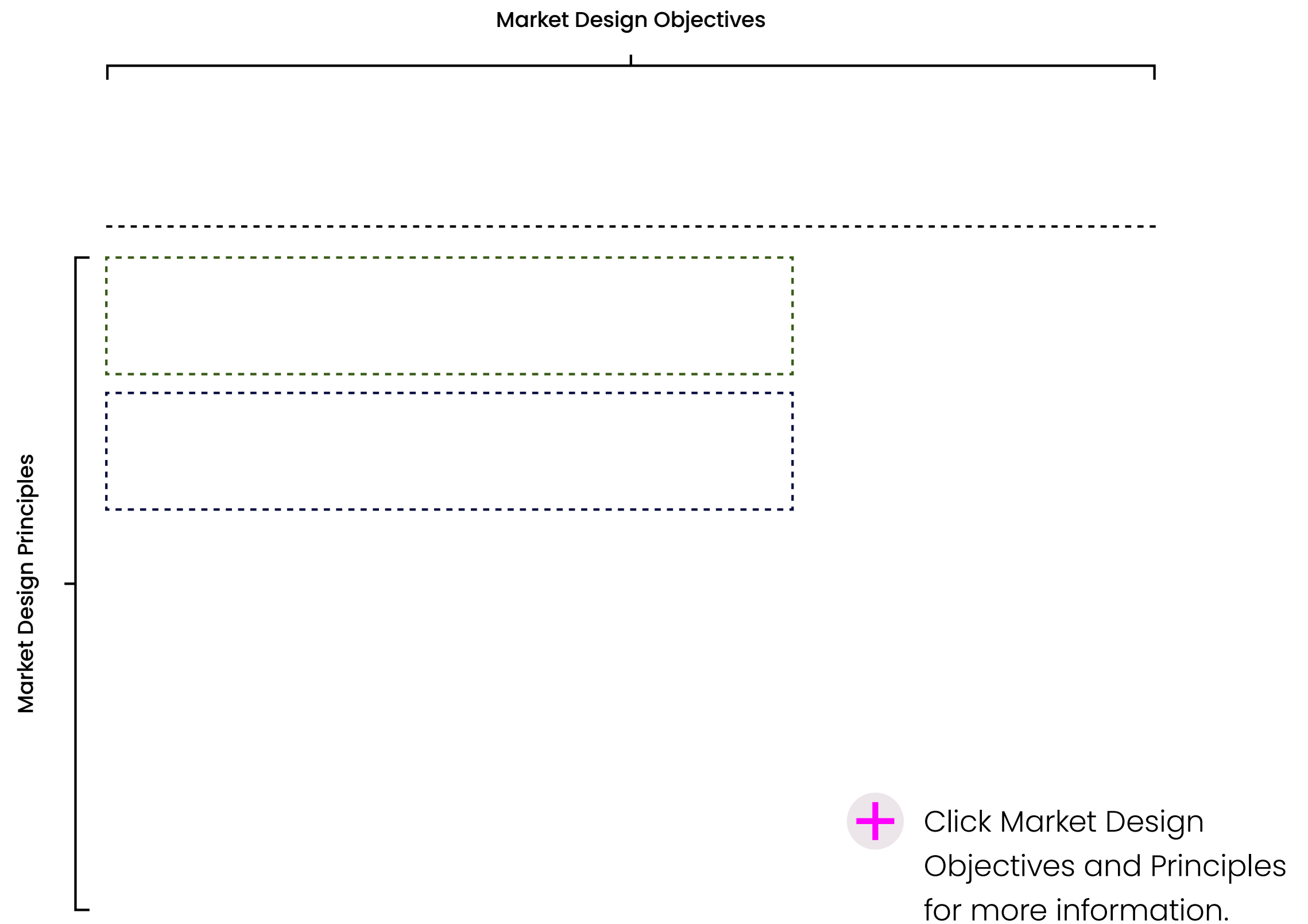
NESO's electricity Markets Roadmap will:



Market Design Framework

In 2021, we introduced our Market Design Framework (MDF), which underpins all of our market reform decisions. It is used to analyse the efficiency of our existing markets, helping to drive continuous improvement and identify new opportunities for reform. In 2024, we used the MDF to develop our reactive power markets and the Constraints Collaboration Project.

Any new market design must support the fulfillment of the below market design objectives. To do that, we test designs against each of the market design principles.






NESO Publication Map

Strategy

System Need

Policy & Procurement

 Electricity			
 Whole Energy			
 Gas			

Markets Engagement

Talking to our stakeholders to understand their perspectives and needs is a crucial part of developing well-designed, cost-effective NESO markets. To get in touch with our team, please contact: box.market.dev@nationalgrideso.com These engagement channels are used primarily for the design of NESO markets. Broader engagement continues to be a core priority with Government, Ofgem and industry on wider market reforms too.

Electricity Markets Advisory Council

One of our key stakeholder groups is the Electricity Markets Advisory Council (EMAC). The EMAC was established in 2022 to bring together experts from all parts of the electricity value chain to help inform our approach to strategic market design and delivery. The group is currently being refreshed and will continue to play an important role throughout 2025. For more information click [here](#).



Markets Forum

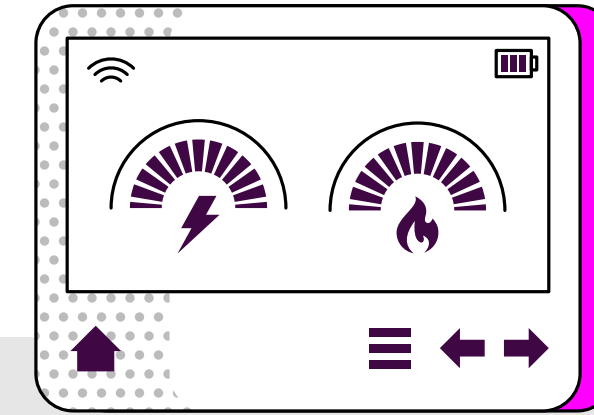
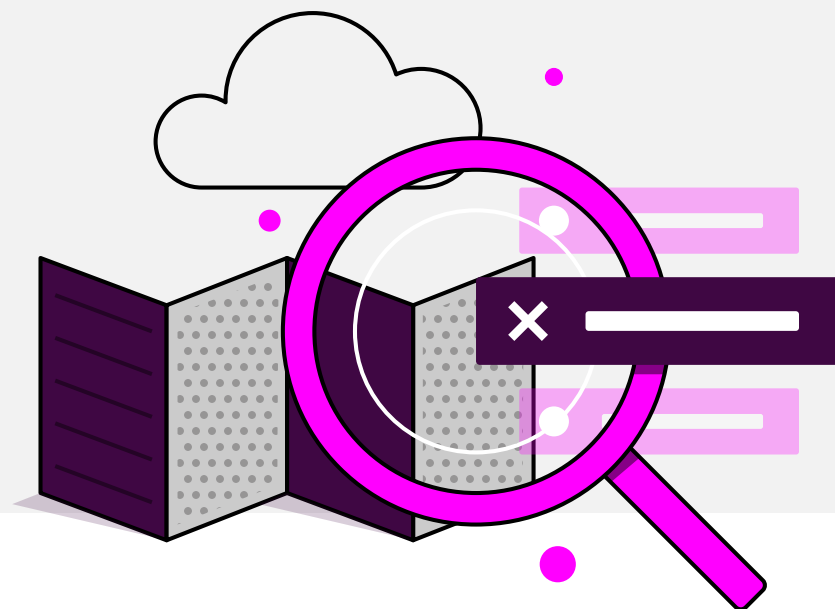
Join our Markets Forums to share your views on current industry priorities and collaborate on ways to tackle these challenges.

You'll hear about our current strategy and policy positions, and shape decision making around developing market solutions, so get involved.

Markets Forums will follow a more holistic, whole energy approach, however you'll hear from us with product specific engagement touchpoints at relevant points throughout the year.

Breakout discussions, networking sessions and panel debates will give you the opportunity to collaborate with industry colleagues as well as the NESO Markets team.

More information can be found here: [Markets Forum webpage](#).



Power Responsive

Power Responsive is a stakeholder-led programme, facilitated by NESO, that works with industry to unlock demand side flexibility through an agile, collaborative approach. It brings together industry and energy users to work together in a co-ordinated way. A key priority is to grow participation in DSF, making it easier for households and businesses to get involved and realise the financial and carbon-cutting benefits. The role of Power Responsive is to:

- Remove barriers for Demand Side Flexibility (DSF) in NESO Markets.
- Raise awareness of DSF opportunities.
- Act as a voice for DSF with NESO and wider industry.


More information can be found [here](#)

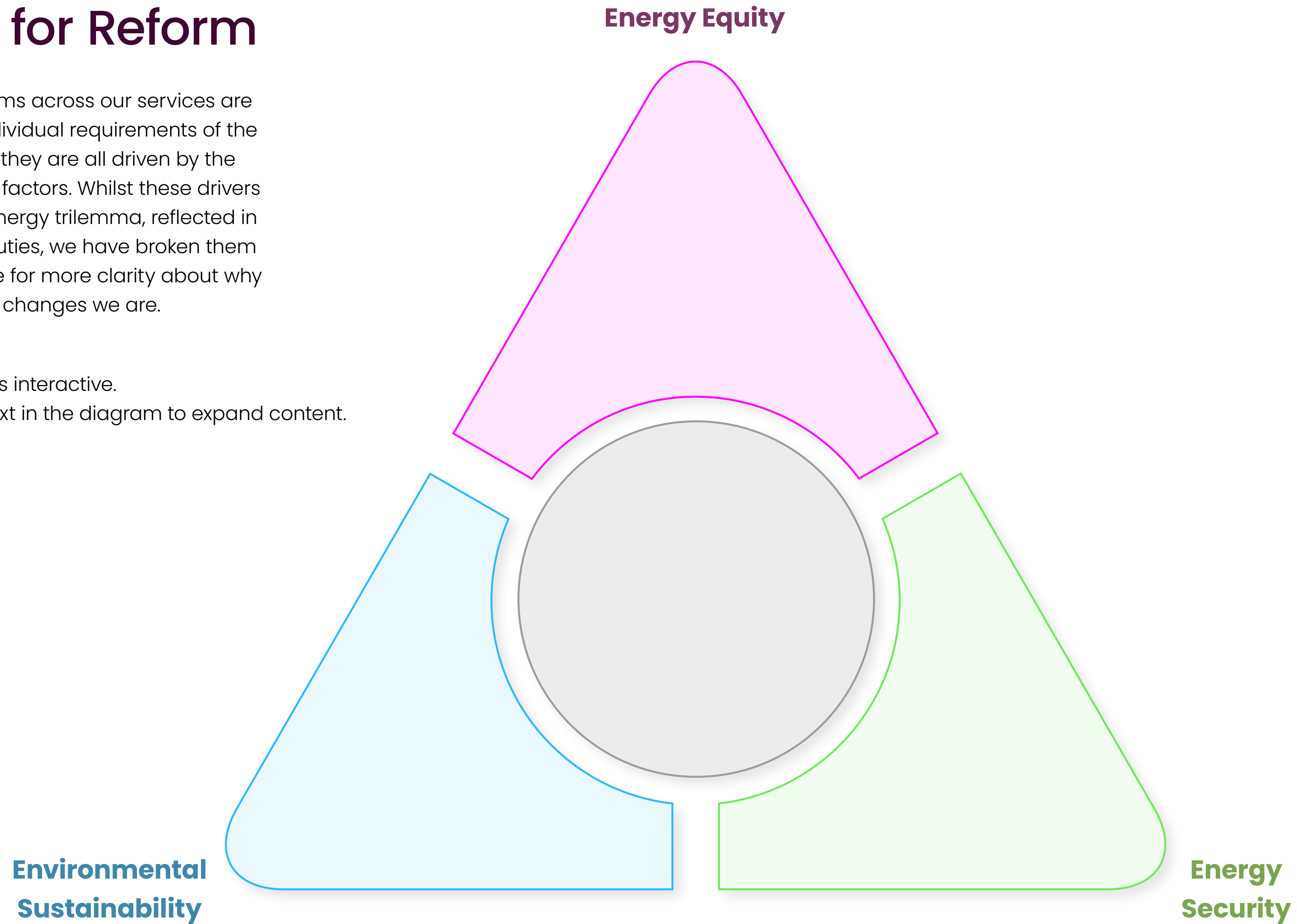
Market specific engagement

In addition, we engage with stakeholders in smaller, more focussed, forums as needed when developing new markets. Throughout 2024, we engaged extensively with industry via multiple channels, including webinars, roadshows, the Operational Transparency Forum, and through designated engagement workstreams such as the Constraints Collaboration Project (CCP). CCP has been a great example of industry collaboration, gathering new ideas and promoting innovation in how market-based solutions can address thermal constraints.

Drivers for Reform

The specific reforms across our services are tailored to the individual requirements of the service. However, they are all driven by the same motivating factors. Whilst these drivers link back to the energy trilemma, reflected in NESO's primary duties, we have broken them down further here for more clarity about why we're making the changes we are.

 This page is interactive.
Click the text in the diagram to expand content.



Overview of System Needs

Please click on each operability workstream to find out how we calculate our system requirements.

02

Balancing the System

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Balancing Mechanism

Introduction

What is the BM and why is it important?

The Balancing Mechanism (BM) is our primary tool to balance supply and ensure system security on GB's transmission network. At gate closure (60 minutes before delivery), Physical Notifications (PNs), which reflect the expected level of generation or consumption, become final. The BM is where NESO 'takes over' from the wholesale market to refine the energy balance over the 90-minute balancing window, while accounting for system constraints, such as stability, voltage management and thermal constraints.

BM participants must submit prices and volumes to the BM which represent their willingness to pay or be paid to adjust their self-dispatched positions; this takes the form of "Bids" (to reduce generation or increase demand) and "Offers" (to increase generation or reduce demand). Broadly, the Bids and Offers accepted for energy balancing actions feed back into the wholesale market as the System Imbalance Price, which fulfils a key function of the BM. Exposure to the System Imbalance Price incentivises wholesale market actors to balance the system on a national basis. The underlying principle is that NESO is a 'residual balancer', however, the increasing volume of system actions being observed is in contrast to the intended purpose of the BM.

What are the services procured in the BM?

BM actions are categorised either as 'energy' tagged or 'system' tagged. However, there is not perfect separation between these categories, as some actions can resolve multiple system needs or can be a consequence of previous actions.

Energy – Actions taken to resolve the overall energy imbalance after system actions have been taken. This includes the provision of services for frequency response and reserve.

System – Actions taken for system management reasons, such as thermal constraints, network stability, or voltage. These actions are removed from the System Imbalance Price calculations.

When issuing redispatch instructions in the BM, we are required to minimise total system cost, which means the immediate lowest priced action in £/MWh may not always be the most economic choice, as we are optimising across multiple potential services a unit may be able to provide (energy, frequency response, reserve, and management of system constraints).

Summary

How is the landscape changing?

The electricity system continues to decarbonise at pace, with several new records broken in 2024. We recorded the highest yearly zero carbon generation at 51%, a minimum carbon intensity record of 19 g CO₂/kWh on 15 April, and a maximum wind record of 22,523 MW on 18 December. In addition, on 30 September Ratcliffe Power Station came off the system for the final time to mark the end of 142 years of coal power generation in GB.

However, the GB electricity market was designed around a system consisting mostly of large, dispatchable generators, limited asynchronous generation, and broadly inelastic demand. The intended role of NESO was of a 'residual balancer'. Since then, the penetration of renewable generation onto the grid, greater interconnection with European markets, and deployment of flexible, embedded technologies has changed the way we operate the system.

How have costs and volumes evolved in the last year?

The total volume of Bids and Offers taken in the BM increased by 23%, compared to 2023. As a proportion of national demand, balancing actions increased to 14% in 2024, from 11% in 2023. System actions are driving this trend, as the proportion of system actions in the BM increased from 44% to 56%, mostly driven by thermal constraints. The total cost of BM actions stayed approximately the same at £1.9 bn, where the decline in the volume (and therefore cost) of energy actions offset

the increase in system actions costs. We expect thermal constraints to be the major driver of future balancing costs.

What is driving the need for reform?

The role of the BM is being stretched so that, at times, it resembles a central dispatch market but without the appropriate tools or framework. As such, the BM as intended is no longer operating in the context it was designed for. Many incremental changes have been made to the market design to adapt to changing conditions; however, there is a case for further reform to the current arrangements.

The [Scheduling and Dispatch 'Case for Change'](#), published last year, established a better understanding of the operational challenges and identified three key limitations with the status quo that any future design must address, and has provided a framework to how the market reforms in this chapter are considered.

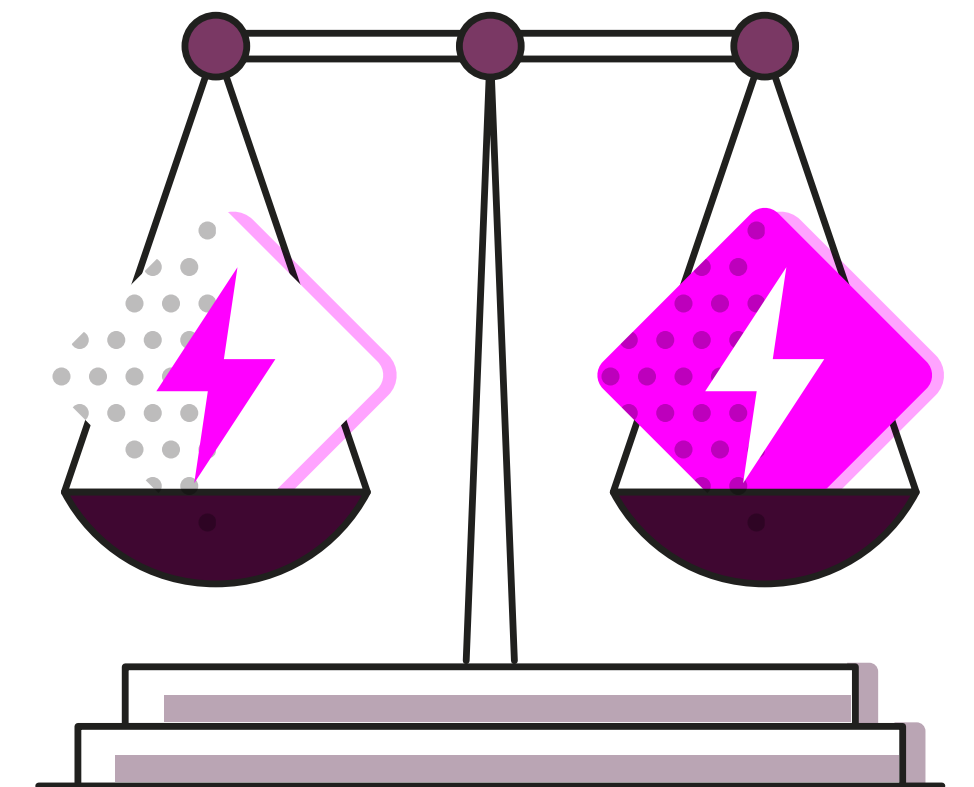
Incentives: The energy markets do not provide scheduling incentives in line with system needs and operational requirements

Visibility and access: Incomplete NESO visibility of market outcomes and limited access to some resources impacts coherence between wholesale market and balancing

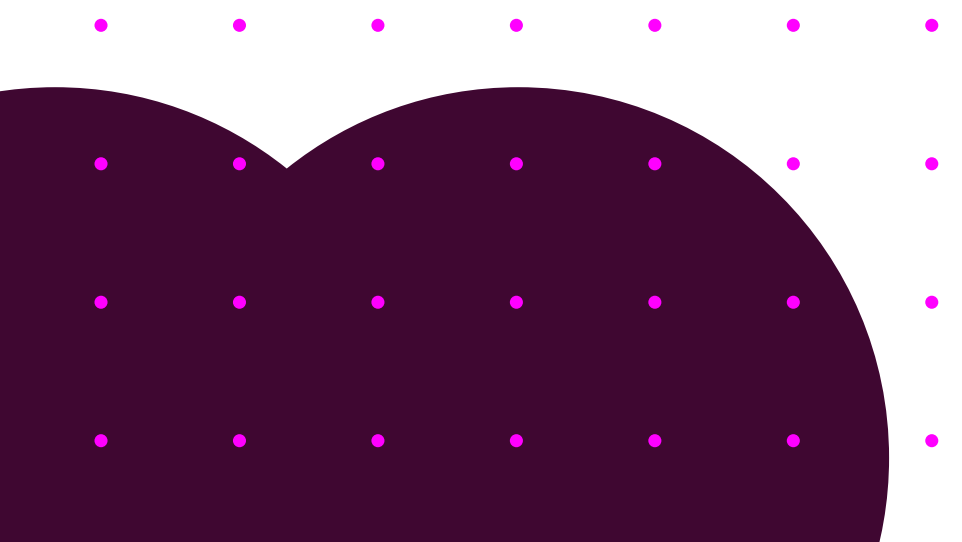
Intertemporal issues: The current dispatch mechanism does not facilitate effective optimisation of costs and unit constraints over time

How are we implementing market reform?

In the short-term, we are continuing to develop our ancillary service markets to meet new system needs most efficiently, and are working with industry to address the challenges around how energy-limited assets are dispatched in the BM. We are considering improvements to our reserve and response procurement and will continue to explore new constraint management solutions through the Constraints Collaboration Project (CCP). Moreover, our balancing capabilities are being improved to manage an increased number of market participants and maximise the use of small, flexible technologies.



Volumes



Costs

Total balancing costs

Total cost of actions in the Balancing Mechanism (BM) and via trades totalled £1.9 bn in 2024, in line with 2023 despite the increase in volume of actions taken in 2024. System tagged actions accounted for 89% of costs (£1.7 bn), compared to 68% (£1.3 bn) in 2023, driven by thermal constraints. Energy tagged actions, meanwhile, declined to £199 m from £593 m (66% decrease). The cost of procuring frequency response through the BM decreased by 27% from £22 m to £16 m, corresponding to the decline in volume procured of 50%, which reflects the continued procurement of response services from dynamic products outside the BM.

System actions

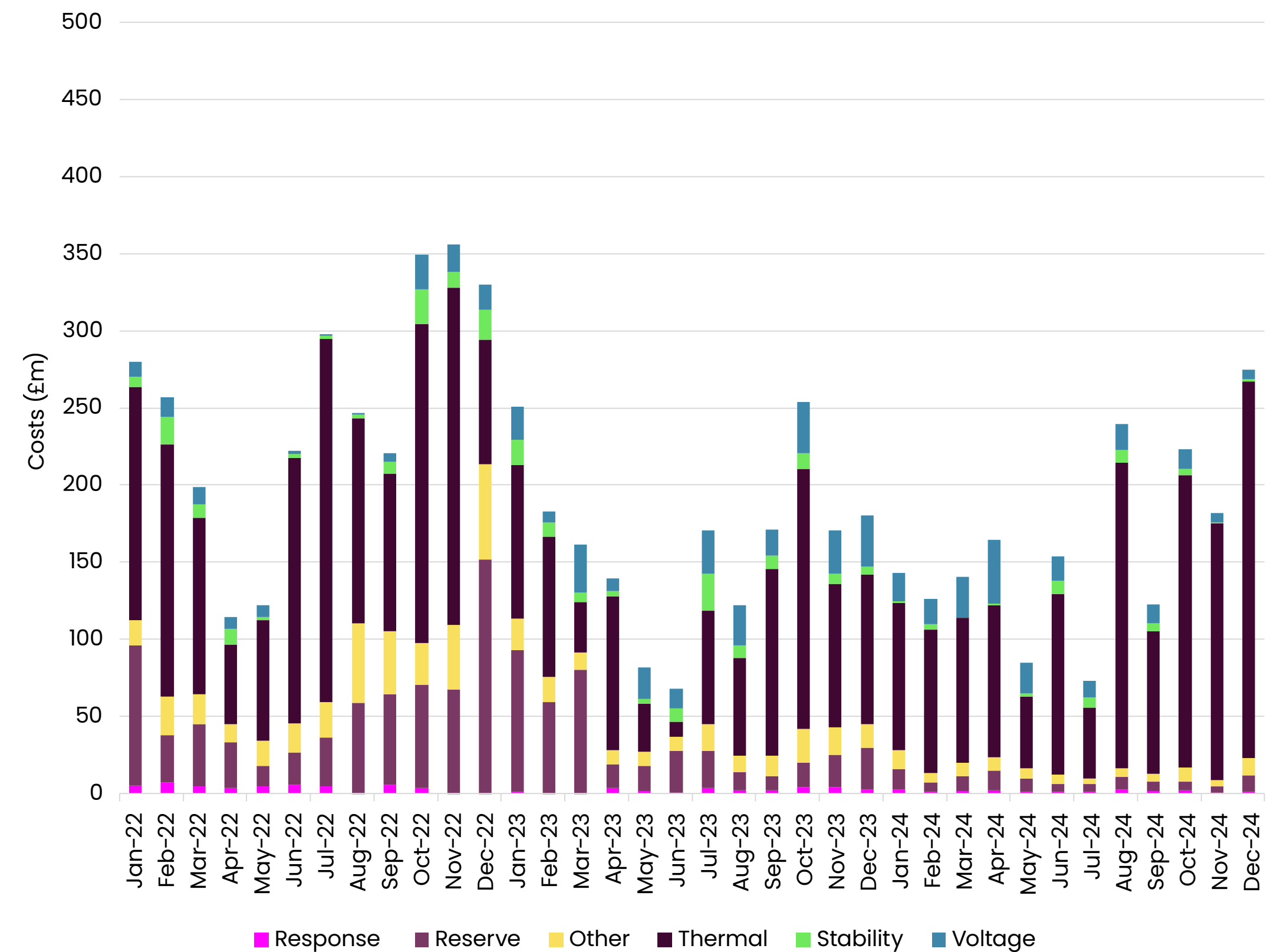
The biggest driver of system costs continues to be thermal constraints, the cost of these actions totalled £1.5 bn in 2024, from £980 m the previous year – an increase of around 51%, compared to an 89% increase in the volume of actions. Thermal costs made up the greatest proportion of system actions costs (88%), with the majority of this being the cost of turning on additional units to replace curtailed energy. Meanwhile, costs for system inertia requirements declined by 60% from £110 m to £43 m, and voltage management costs declined by 23%, from £265 m to £203 m. This cost reduction is in part due to the availability and effectiveness of stability and voltage pathfinder assets which also offset the need for further intervention via the BM.

Monthly trends

December observed the highest balancing costs at £274 m, corresponding with the month with the greatest volume of actions (and highest wind generation). Notably, thermal constraints made up the greatest proportion of costs in every single month.

The month with the lowest spend was July, where £73 m was spent on balancing actions.

BM Figure 4: System and energy balancing costs Jan 2022 – Dec 2024



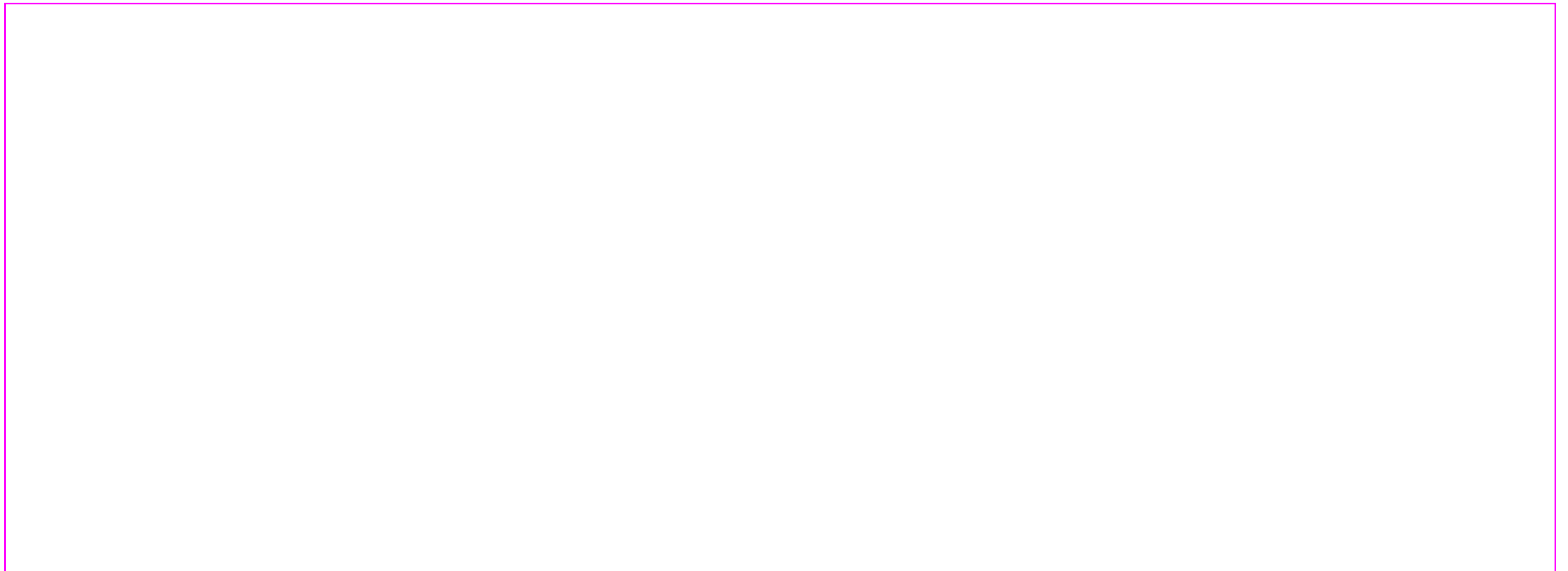
This reflects the cost of actions taken in the BM and via trades, and excludes costs associated with ancillary services procurement (e.g., non-BM and availability fees.)

Market Reforms



We have categorised market reforms using the framework developed in the [NESO Scheduling and Dispatch Case for Change in the Review of Electricity Market Arrangements \(REMA\)](#). We consider short-term reforms as those which we have high confidence in being delivered and could be implemented within the next two years. Beyond this, a range of further reforms have

been identified which have a lower certainty of being delivered but could be implemented ahead of enduring market arrangements under consideration as part of REMA. We are also undertaking non-market reforms to try and make scheduling and dispatch arrangements more efficient.



Within-day Flexibility

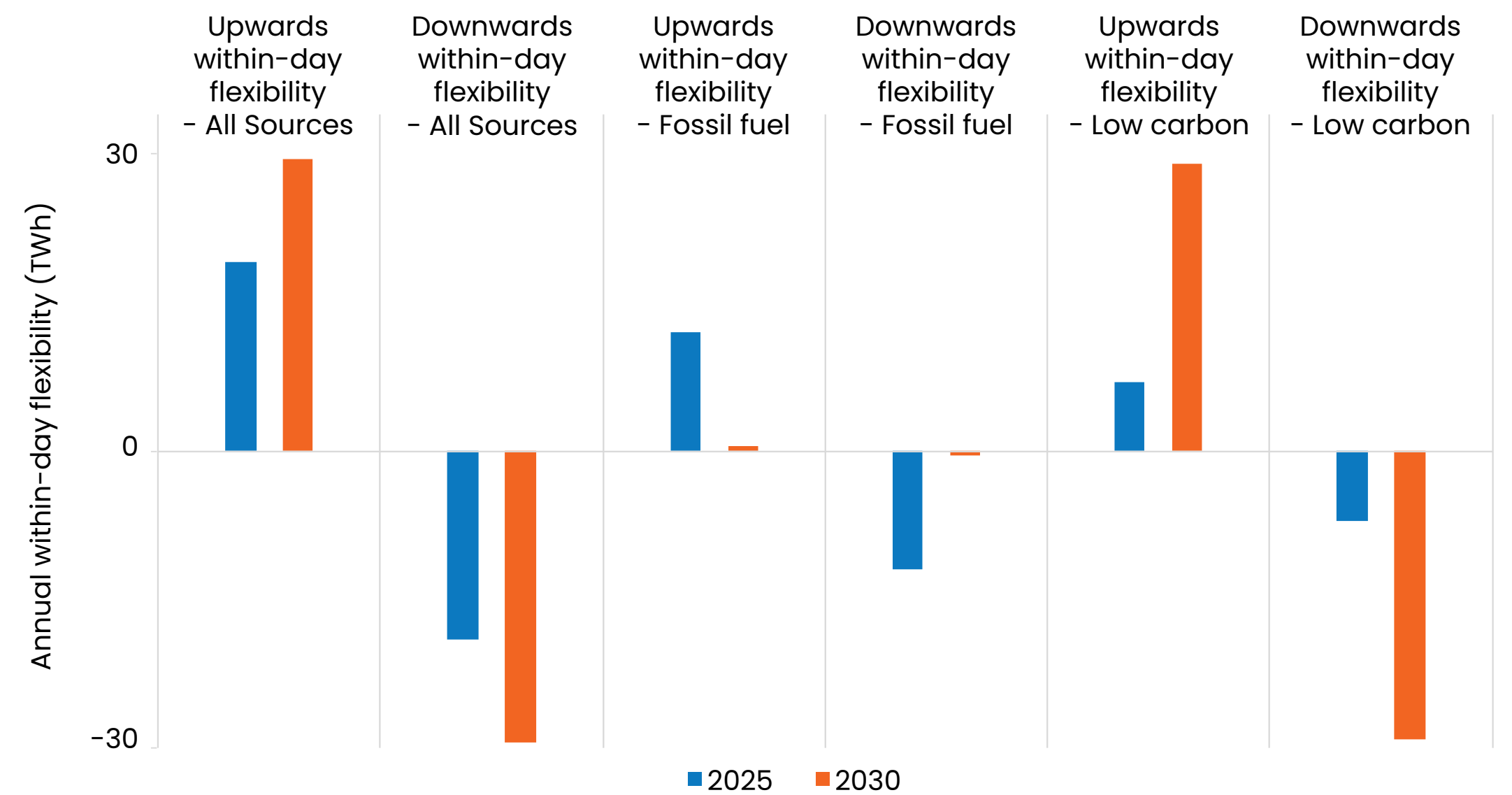
Introduction

What is within-day flexibility and why is it important?

Within-day flexibility refers to the ability to adjust electricity generation or consumption to meet fluctuation in supply and demand over the course of a day. As we continue to decarbonise, we will see increasing numbers of variable, weather-dependent generation on the network and a decrease in the volume of dispatchable conventional assets. At the same time, decarbonisation of heating, transport and wider society through electrification is increasing the volumes of demand that can be flexible.

Within-day flexibility is used to match demand and generation across daily peaks and troughs, usually lasting for a couple of hours. A deficit in renewable generation would be resolved through “upward-flexibility”, either increasing the amount of energy available to the network or decreasing energy demand, and vice-versa for downward flexibility. Locational flexibility may be needed to shift energy within a day for managing constraints on the transmission and distribution network.

WDF Figure 1: Annual within-day flexibility volumes: wholesale and residual



How is within-day flexibility delivered now?

To date, most within-day flexibility needs have been met by dispatchable generation like gas-fired plants, storage and interconnectors. As we move towards a clean power electricity system and the availability of fossil fuelled flexibility declines, flexibility has a critical role ensuring our energy supply needs can be securely met at the most efficient cost.

Price signals sent via the wholesale market (and products offered by retail suppliers) are intended to incentivise flexible assets to increase or decrease output to balance supply and demand. NESO, as the residual balancer, can then take any residual balancing actions through the Balancing Mechanism (BM) or use the Demand Flexibility Service and/or trades as margin tools.

BM	As the residual balancer, we take actions in the Balancing Mechanism to manage supply and demand imbalances in the real-time. The BM is our primary route to accessing flexibility across all technologies.
DFS	The demand flexibility service (DFS) launched in winter 2022 as an emergency tool to enable new demand side flexibility to help us manage peak electricity demand. In 2024, DFS transitioned from an enhanced action to an in-merit margin service. It helps us manage the system security in the most economical way as well as ensuring a route to market for assets which are not currently able to participate in our balancing services markets.
Trading	We can buy or sell electricity in advance of the BM where we foresee an opportunity to alleviate margin or system issues in a more cost efficient way. This is typically done as part of the Grid Trade Master Agreement (GTMA). Trading with interconnectors to alter flows in and out of GB is the most prominent example of these trades to provide within-day flexibility.

Where will we get it from in future?

It is envisaged that demand-side solutions will increasingly be employed for within-day flexibility, alongside other sources of generation and storage. Zero-carbon within-day flexibility will include both generation and demand to resolve both deficits and surpluses in generation. From an energy balancing perspective, our current analysis is showing that total annual within-day flexibility volumes will grow from 39 TWh today to approximately 58 TWh by 2030. We anticipate up to 27 GW of additional energy storage capacity by 2030, becoming the largest source of zero-carbon within-day flexibility. Besides storage, electric vehicle (EV) smart charging, vehicle-to-grid technologies, smart appliances, and smart heating will be important source of within-day flexibility as well. Importantly, the reformed wholesale and retail market will be fundamental to enabling within-day flexibility, enabling various technologies to participate in markets and respond to market signals, ensuring that supply and demand are balanced effectively.



Spotlight: enabling demand-side and distributed flexibility

There is a lot of focus on enabling flexibility in light of new Government targets for Clean Power by 2030 and the significant benefits which can be realised in terms of security of supply and lower whole system costs. This section spotlights some of the work which is happening in the demand-side and distributed flexibility space specifically.

Enable Demand Side Flexibility in NESO Market Report

We have published the [Enabling Demand Side Flexibility in NESO markets report](#) to address the urgent need for mobilising demand side flexibility in our markets. This report clarifies our vision, target outcomes and strategic outcomes. It also explores the no regret market reform actions which can be taken in the medium term to sharpen the explicit market signals for demand side flexibility and remove barriers. It will form one part of an overarching programme wider collaborative work which will be needed to scale up all types of low carbon flexibility to meet clean power by 2030. We are committed to ensure this work evolves in line with the changing landscape such as Clean Power 2030, Review of Electricity Market Arrangements, Market Facilitator and MHHS implementation.

Route to Market Review

The “Enabling Demand Side Flexibility in NESO Markets” report outlines that identifying and removing barriers is a strategic priority for NESO. Our Clean Power 2030 advice to Government highlighted that we need to ensure that demand side flexibility is enabled to participate in markets where it can meet system operability needs. This review aims to identify and prioritise barriers, set out our approach to removing them and timeframes for doing so. A key indicator for success will be seeing a material increase in volume of demand side flexibility participating in our services. We have concluded the stage one and two of this review, the outputs can be found on [our website](#).

300 MW Small Aggregated Asset Balancing Mechanism (BM) trial

As part of our ongoing commitment to remove barriers to participation for distributed flexibility, DNV are conducting an independent review on NESO’s behalf to understand and quantify the impacts of changing operational metering requirements to something more relaxed and achievable for small-scale aggregated assets. In parallel with this review, we are also running the 300 MW Operational Metering derogation which allows providers to enter the BM with <1 MW assets with relaxed operational metering requirements. So far, we have two providers with live BMUs utilising the relaxed requirements with a total flexible volume of around 13 MW that has been instructed by control room over 550 times. More info can also be found on our [Power Responsive webpage](#).

CrowdFlex

[CrowdFlex](#) is a NESO led innovation project investigating the potential of domestic flexibility as a reliable grid management resource. The project is in its Beta phase and has successfully completed its first large-scale domestic flexibility trials, with project partners OVO and Ohme EV’s customers being incentivised to use their electricity flexibly through turn-up and turn-down events or ‘smart charging’ assets like EVs. These trials are also testing how different recruitment messages affect participation and are gathering data to build models of domestic flexibility. Consumer surveys have been conducted with 3,600 participants and have started to reveal some interesting insights. Further trials are underway. The annual progress report has been [published](#), detailing how CrowdFlex is playing a pivotal role in establishing domestic flexibility as a reliable resource for grid balancing and operations.

Introduction to DFS as an in-merit tool

The [Demand Flexibility Service \(DFS\)](#) has undergone several key changes in 2024 to enhance its flexibility, transparency, and efficiency. Most notably, it has transitioned from an enhanced security of supply action to a merit-based margin tool continuing to offer a route to market for flexibility which is unable to access our core markets. The service is procured within-day and competes against alternative actions to ensure that we have enough margin available. DFS can also now be stacked with the Capacity Market (CM) and DNO flexibility services, allowing participants access to multiple revenue streams. Further service improvements have also been made in terms of sub-meter participation and performance incentives.

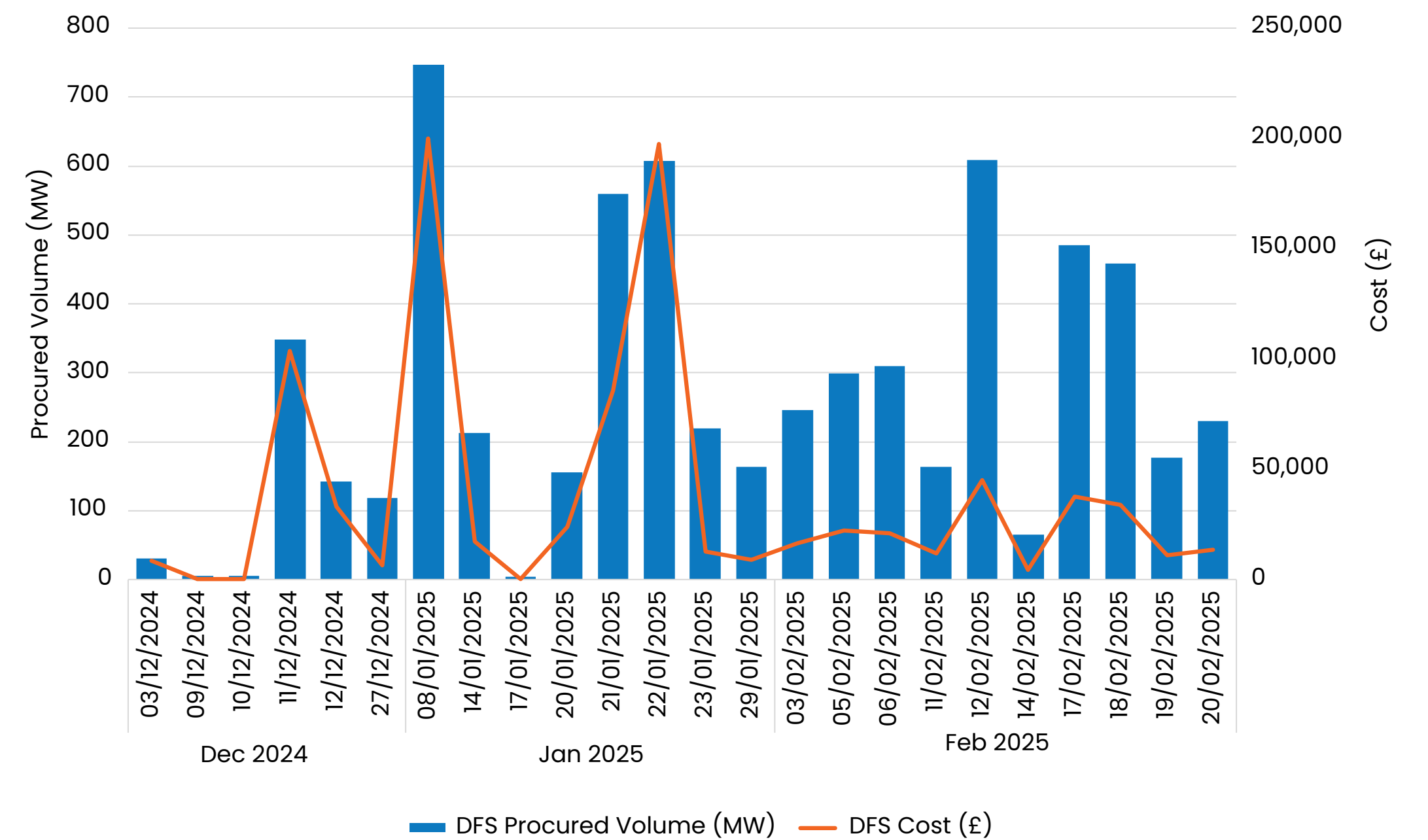
DFS events in 2024

At the time of writing, there have been over 40 Service Requirements published with 28 resulting in accepted volume since it's approved changes from Ofgem in November 2024. In February 2024, we [published a webinar recording](#) sharing how DFS has been operating since its approved changes. During this webinar we flagged some key statistics such as £400,000 forecasted savings against alternative actions so far, 1.73 m MPANs registered and accepted prices ranging from £59-£1,290/MWh.

Future potential for DFS

As shared at our latest webinar, NESO has committed to reviewing how and what evolving the DFS to provide a bi-directional aspect supporting negative margin alongside the existing service which procures positive margin. The DFS will be shaped by broader workstreams such as locational procurement and the Constraints Collaboration Project to progress any additional suitable developments.

WDF Figure 2: Demand Flexibility Service events - Winter 2024/25



Key enablers for flexibility

Support Market-wide Half Hourly Settlement (MHHS)

MHHS aims to settle electricity usage in half-hour intervals, enabling more accurate settlement and billing, better demand forecasting and the encourage the development of innovative products like Time-of-Use tariffs. It is vital to unlock the full potential of demand side flexibility. Timely delivery of MHHS in the retail market has been identified as one of the key actions in the Clean Power 2030 Action Plan. We are actively involved in implementing and governing MHHS through modifications to existing codes.

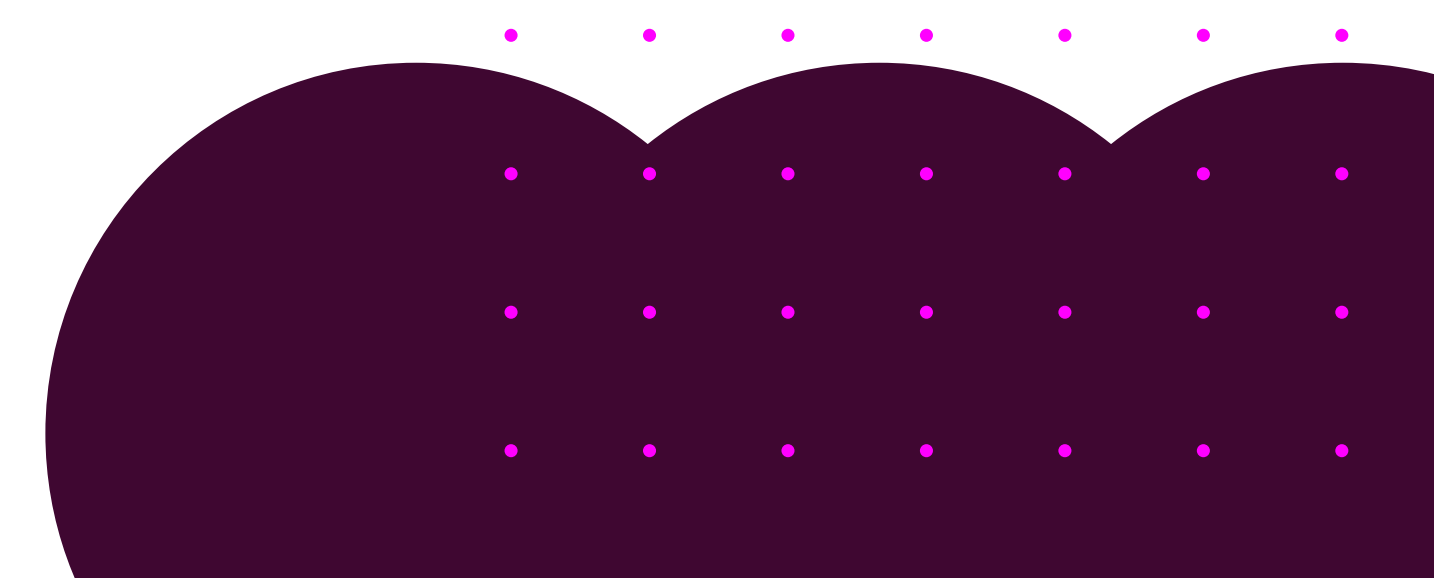
Route to Market Review Stage 3 Report

We are progressing to Stage 3 of our Route to Market Review. We aim to conclude this review by initiating our proposed iterative barrier removal process and publishing a stage 3 report. This will lay out our approach to tackling barriers and process for doing so. This will include a further breakdown of each of the activities being undertaken to remove the prioritised barriers, an update on where each of the barriers sits in our barrier removal process, and how we will engage and collaborate with stakeholders regularly as part of this iterative process. We expect to publish stage 3 of this review in April 2025.

Low Carbon Flexibility Roadmap and Market Facilitator Delivery Plan

We are collaborating with DESNZ and Ofgem to develop the joint Low Carbon Flexibility Roadmap, set for publication later this year. This roadmap will consolidate existing and new actions to enhance both short- and long-duration flexibility, supporting the transition towards clean power by 2030 and net zero by 2050. It will outline specific measures to drive the deployment of low-carbon flexible technologies and establish a framework for planning and tracking the implementation of these key measures.

Our vision for enabling the seamless movement between markets and removing barriers within NESO markets aligns with the Market Facilitator's intention to grow and develop local flexibility markets which are accessible, transparent and coordinated. We are working closely with Elexon, Ofgem and the industry to design the Market Facilitator role, ensuring clear definitions of the roles and responsibilities for all parties. Additionally, we are committed to supporting Elexon in creating the two-year delivery plan to align all Distribution Network Operator (DNO) and NESO flexibility market arrangements, ensuring the Market Facilitator is well positioned for long-term success.



Response

Introduction

What is response?

Frequency response services react in real-time to automatically balance supply and demand and maintain frequency on the grid. Contracted assets achieve this through continuous measurement of system frequency, when frequency deviates away from 50 Hz, units will change their generation or demand to help restore frequency to 50 Hz. Our Dynamic Moderation (DM) and Dynamic Regulation (DR) services are pre-fault and our Static Firm Frequency Response (SFFR) and Dynamic Containment (DC) services are categorised as post-fault. SFFR helps to restore the frequency to 49.8 Hz following a fault. Dynamic Containment also meets this requirement but additionally arrests the initial drop in frequency due to its faster reaction time. Mandatory Frequency Response (MFR) was designed to operate in pre-fault and post-fault scenarios, however as inertia on the system decreases it is becoming less effective as a post-fault service. DC, DM and DR (collectively referred to as dynamic services) each include a high-frequency and low-frequency variant.

How do we procure response services?

We procure an increasing majority of our volumes at day-ahead in 4-hour EFA block contract lengths through our pay-as-clear (PAC) dynamic services and SFFR markets. Our MFR service is procured in real-time on a pay-as-bid basis and, aside from very few legacy, bespoke, bilateral contracts categorised as Commercial Frequency Response (CFR), is currently our only within-day service and therefore is used to cover any increases in requirement following our day-ahead auctions.

Service	Procurement timeframe	Contract length	Payment mechanism	Pre-fault/ Post-fault
Dynamic Moderation	Day ahead (2pm)	4 hours	PAC	Pre-fault
Dynamic Regulation	Day ahead (2pm)	4 hours	PAC	Pre-fault
Dynamic Containment	Day ahead (2pm)	4 hours	PAC	Post-fault
Static FFR	Day-ahead (11am)	4 hours	PAC	Post-fault
Mandatory Frequency Response	Real-time	N/A	PAB	Post-fault

Summary

How is the landscape changing?

Lower levels of inertia and increased variable renewable generation on the system creates more volatile frequency variations. Volumes of responsive assets such as interconnectors, Battery Energy Storage Systems (BESS) and flexible, electrified demand can also drive frequency changes as they respond to price signals.

How have costs and volumes evolved over the last year?

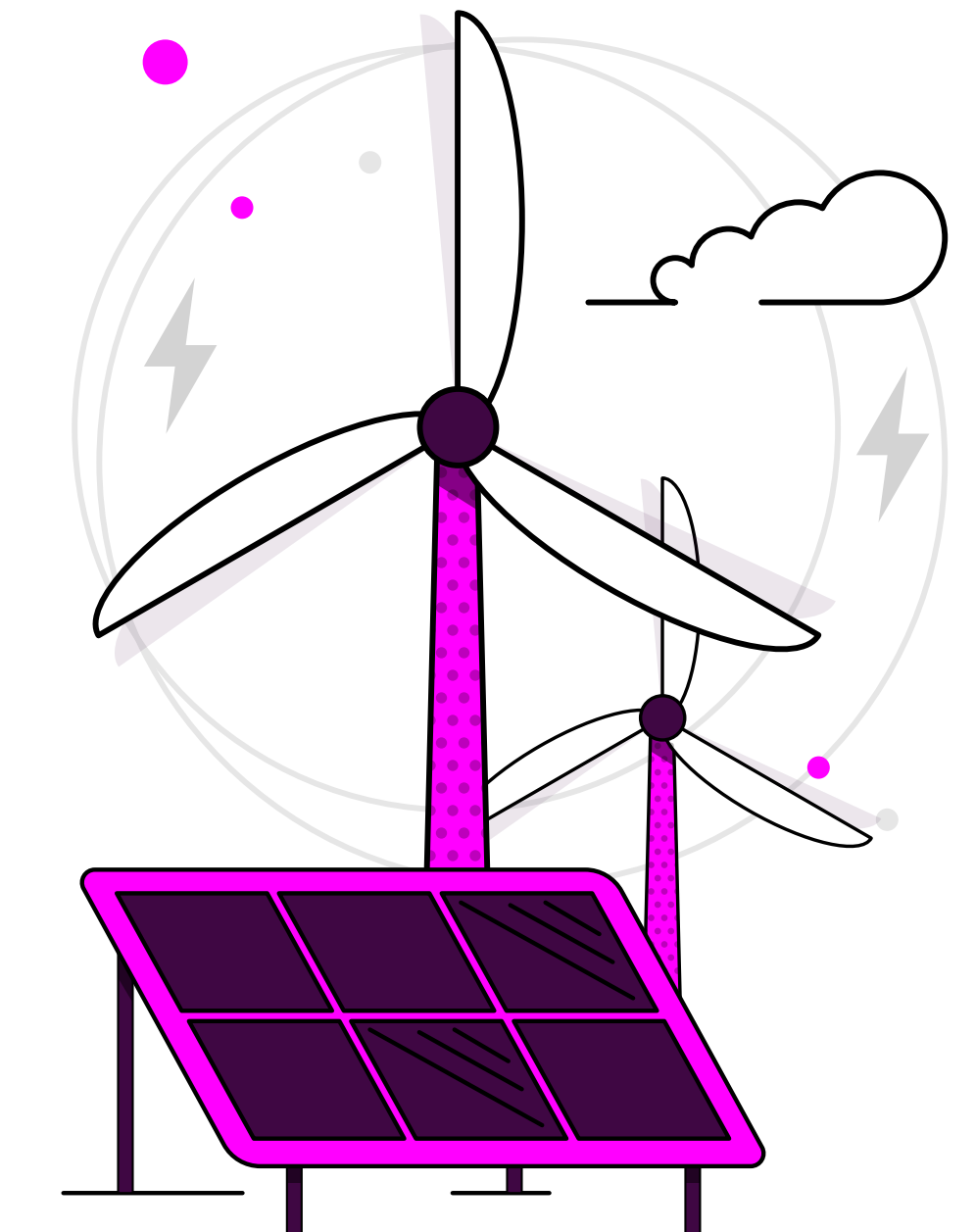
Volumes of response procurement increased in 2024 as a number of policy changes were introduced to improve system security and manage reduced inertia levels. This was despite a continued transition towards using our dynamic services to replace Mandatory Frequency Response (MFR). This increase in volumes was not reflected in response spend, with our cost-effective, co-optimised Enduring Auction Capability (EAC) auctions delivering a cost reduction against 2023.

What is driving the need for reform?

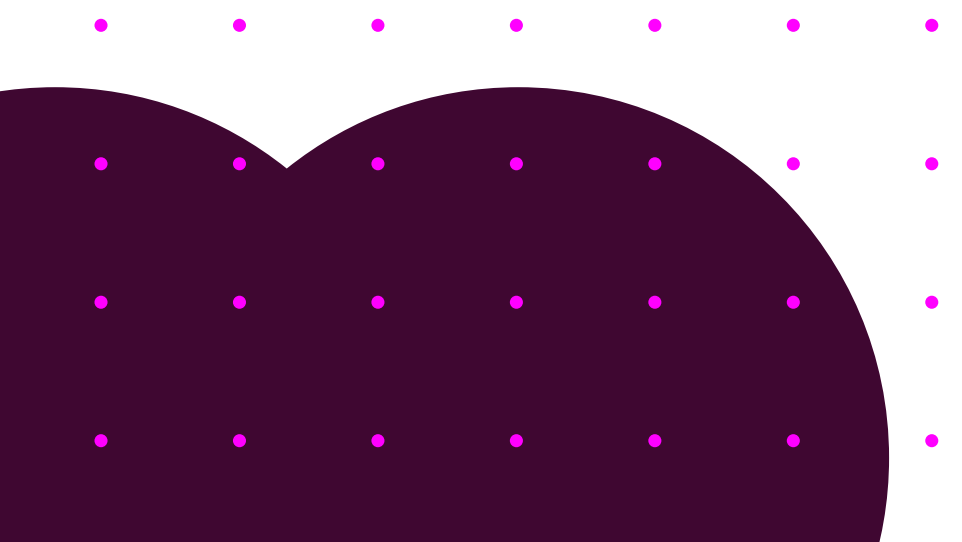
We are expecting our MFR service to become less effective at providing frequency response in comparison with our dynamic services over the coming years meaning an improved real-time service will be required. Further cost savings and efficiency improvements are a key focus as we evaluate service reforms.

How are we implementing market reform?

We are seeking to enhance our within-day service options with some of the benefits we have seen in our dynamic services. This could include updated technical requirements to ensure the service is effective at managing frequency and the opportunity for commercial participation which could deliver cost savings similar to those we have seen in our day-ahead services.



Volumes



Costs

Dynamic services

The Enduring Auction Capability (EAC) was implemented in October 2023 and allows the co-optimised procurement between the services as well as splitting. We saw impressive early cost benefits from launch and this has continued throughout 2024 helping achieve a reduction in clearing prices for all services and a 20% reduction in overall total cost despite the considerable 41% increase in volumes, giving an overall 43% reduction in average clearing price from £3.40 /MW/h down to £1.93 /MW/h. The markets have been well supplied throughout 2024 with significant liquidity enabling relatively stable low prices. These services also remain a core component of being able to operate a zero-carbon system securely.

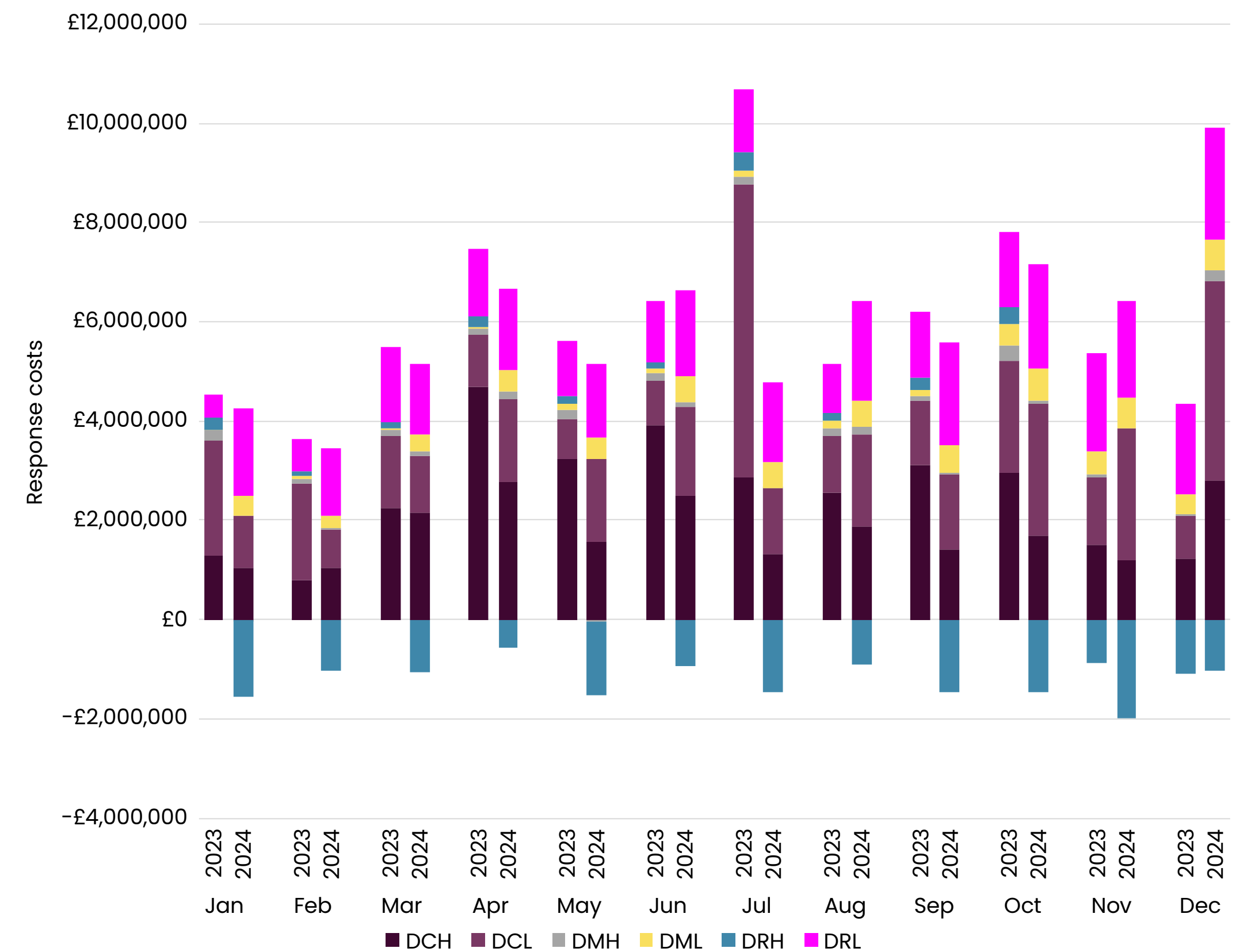
Static Firm Frequency Response (SFFR)

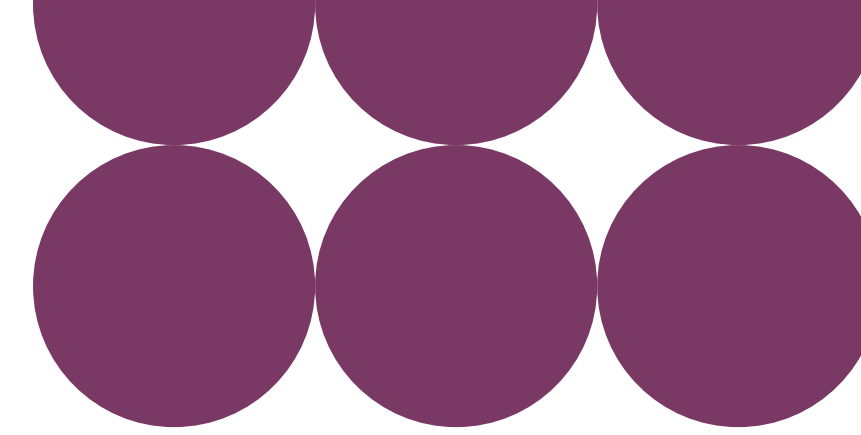
SFFR costs reduced by 14% in 2024 compared to 2023 to £1.79 m. This was primarily driven by a reduction in peak prices seen in the second half of the years but we have seen a reduction in costs throughout the year. The average monthly cost was £149 k with the lowest cost month in August with a total spend of £106 k and the highest cost month being January at £186 k.

Mandatory Frequency Response (MFR)

MFR costs continued the declining trend of the past two years as increased usage of dynamic services has reduced the volumes procured. This total costs for 2024 were 43% below those seen in 2023.

RP Figure 4: Dynamic services costs 2023 - 2024

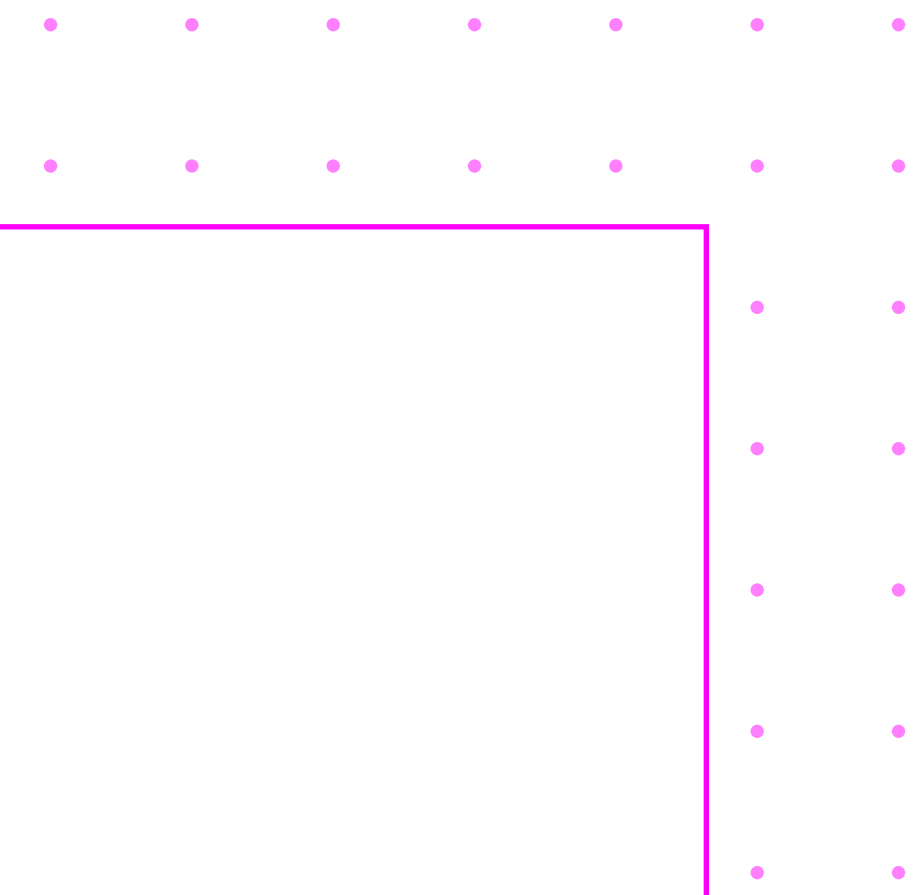




Market Reforms

We have launched our range of day-ahead commercial services and increased the procurement of these to allow significant offset of the Mandatory Frequency Response (MFR) service and the retirement of our Dynamic Firm Frequency Response service. We are now considering options for further efficiency improvements to the day-ahead services and how we can best manage our within-day requirements. Over the last year we have published

the [Enabling Renewable and Interconnector participation in GB ancillary services](#) report and the [Demand Side Flexibility Routes to Market Review](#). We will be considering opportunities to directly and indirectly reduce barriers to our response services, beyond those detailed below including operational metering requirements and participation of whole MW integers. We will continue to signpost updates and webinars via our [Energise newsletter](#).



Reserve

Introduction

What is reserve?

Reserve is used to manage energy imbalances and losses of generation or demand. When instructed, contracted units deliver changes to their power input or output to increase or decrease the amount of energy on the system. Both response and reserve services are used to manage frequency on the system; reserve services are manually dispatched whereas response is automatically activated based on measurement of system frequency.

With lower inertia levels, the system benefits from faster reserve delivery. With larger swings of energy imbalances and increasingly large losses to secure, having large volumes of reserve available is essential. As we transition to operate the system with a lower carbon intensity, we will need to increase our usage of zero carbon sources of reserve. We seek to reduce barriers to enter our reserve services for all asset types to facilitate this.

Operating reserve and Balancing Reserve are both used to manage pre-fault and post-fault imbalances. Fast Reserve and the new Quick Reserve service are also both used to manage pre-fault and post-fault imbalances but as their names suggest they both require their contracted change in generation or demand to be achieved in a shorter period.

Short Term Operating Reserve (STOR) and the planned Slow Reserve service are designed to act in post-fault scenarios to restore energy imbalances. The current STOR service only secures the system from a low frequency event, whereas the proposed Slow Reserve service will be bi-directional and will secure against both losses of generation and demand.

How do we procure reserve services?

We procure STOR and Balancing Reserve at day-ahead through auctions in the morning and Quick Reserve at the day-ahead stage through an auction in the afternoon, aligning with our dynamic response procurement. All three of our day-ahead auctions use a pay-as-clear pricing structure. Operating reserve, Optional Fast Reserve and some legacy/bespoke arrangements for spin-gen and spin-pump are all procured within day within operational timescales (between real time and about 4-hour ahead).

Summary

How is the landscape changing?

As we transition to net zero, we are seeing increased penetration of variable renewable generation combined with lower inertia on the system which is increasing the speed and size of the energy swings which reserve services need to manage.

How have costs and volumes evolved over the last year?

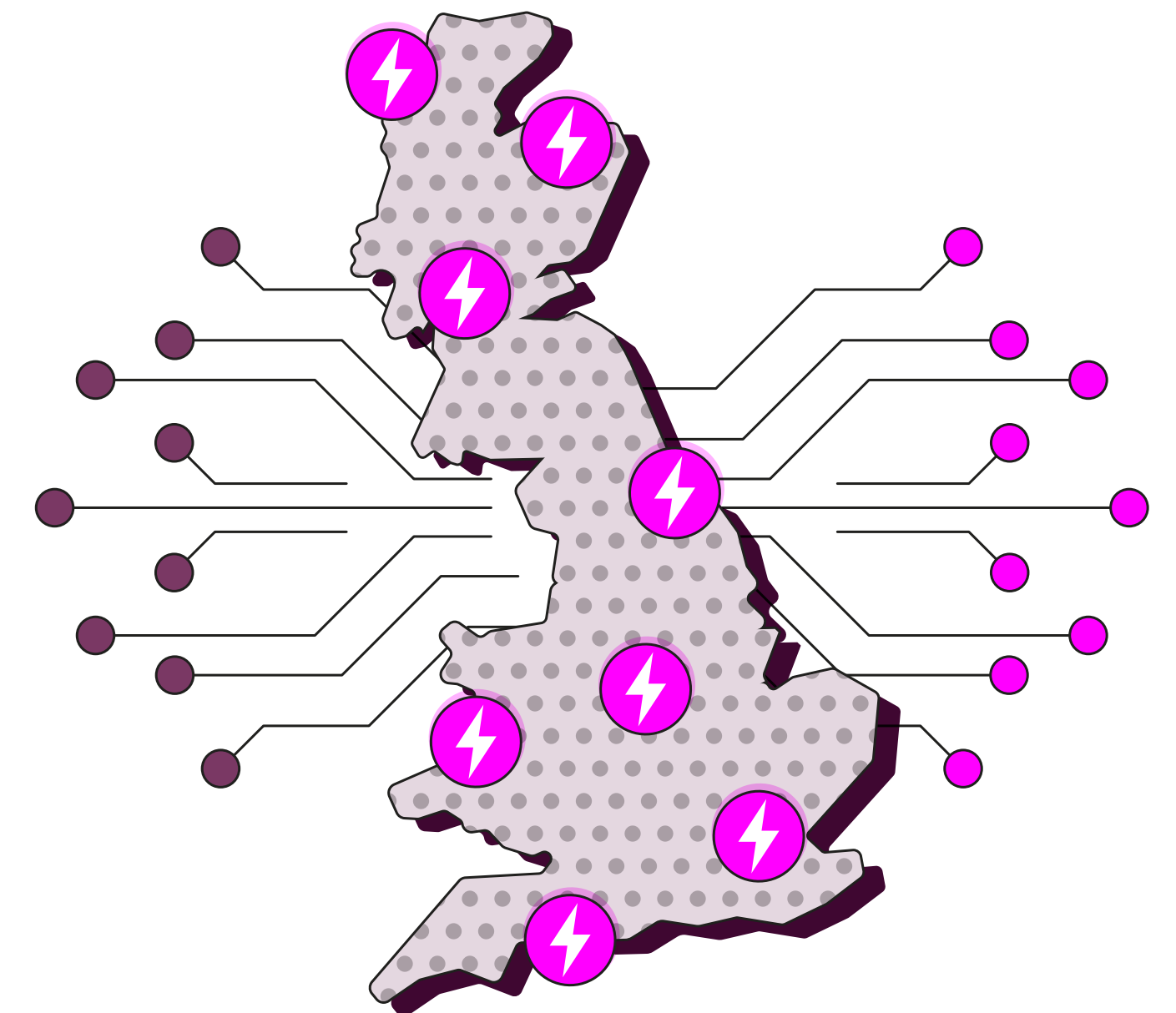
Our overall requirements have remained fairly consistent with last year. Our Fast Reserve costs and volumes having increased slightly and our STOR costs and volumes have continued to reduce. Our reporting methodology for operating reserve is different from previous Markets Roadmap publications with some reserve actions being taken to manage constraints now being captured under constraint actions rather than reserve volumes. This explains the reduction in reported operating reserve costs and volumes.

What is driving the need for reform?

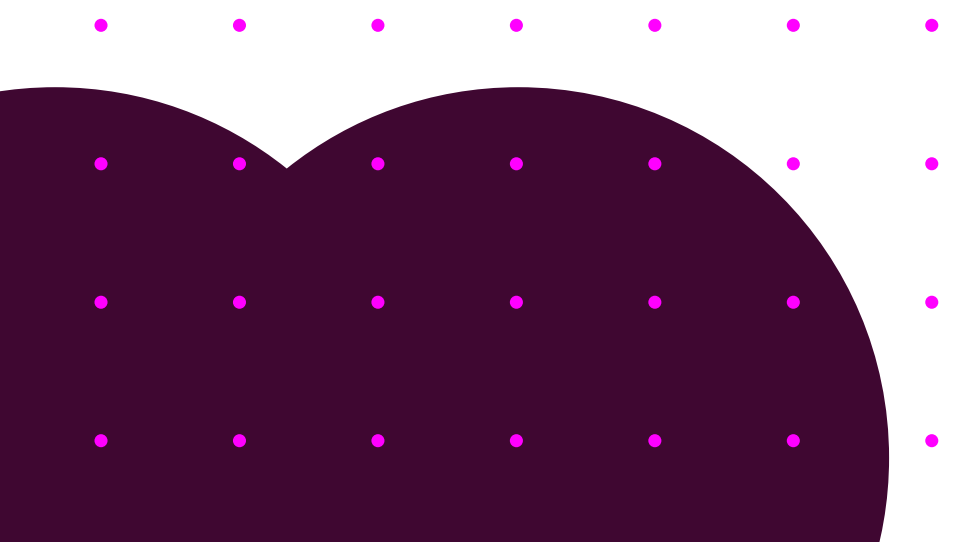
As energy swings become larger and faster, we require more effective reserve services to ensure that system frequency remains secure. Reducing cost and barriers to participate is also a key focus to ensure that we continue to maintain liquid markets which represent value to the consumer as we transition to more renewable forms of generation.

How are we implementing market reform?

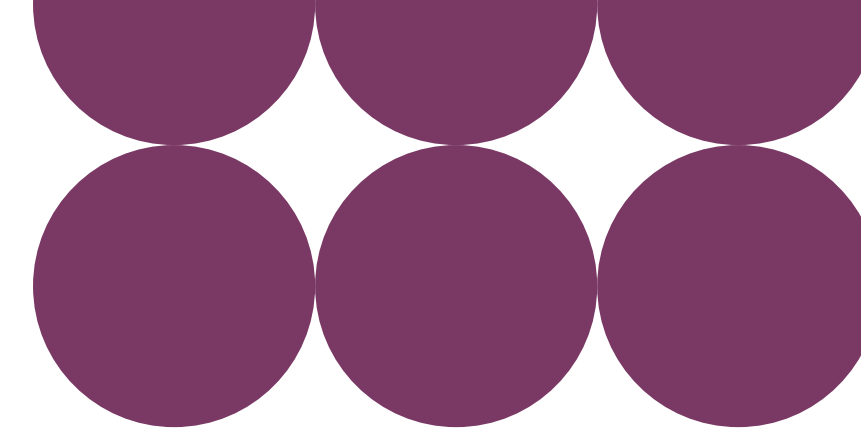
We have delivered Balancing Reserve and Quick Reserve in 2024 and are planning to launch Slow Reserve in 2025 to complete our suite of new day-ahead reserve services. This will support us in unlocking revenue stacking and co-optimised procurement for most of our response and reserve services which should drive lower prices. We are continuing to progress with our Dynamic Reserve Setting project to better optimise our reserve requirement setting. We will also be considering opportunities for introducing locational procurement of reserve to improve the efficiency of our procured reserve volumes.



Volumes



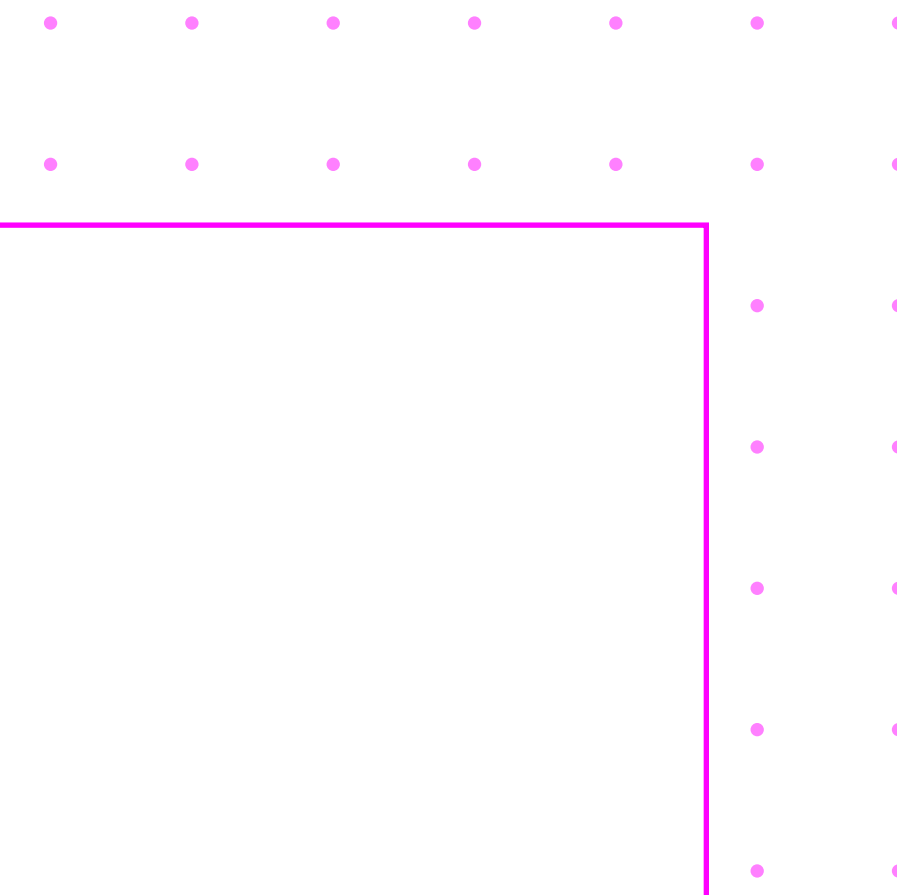
Costs



Market Reforms

We are continuing to progress with launching our new day-ahead services allowing us to transition away from our legacy reserve services. Alongside this, we are prioritising options over the next few years to enhance and improve the efficiency of our procurement process through locational procurement, stacking and co-optimisation, as well as two Dynamic Reserve Setting projects.

We will also be further assessing the recommendations and outputs from our [Demand Side Flexibility Routes to Market Review](#) and [Enabling Demand Side Flexibility in NESO Markets reports](#) to allow us to prioritise reforms accordingly. Any changes to our delivery plans will be communicated through the monthly delivery plan section on our Markets Roadmap [webpage](#).



03

Securing the System

Stability	38
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Stability

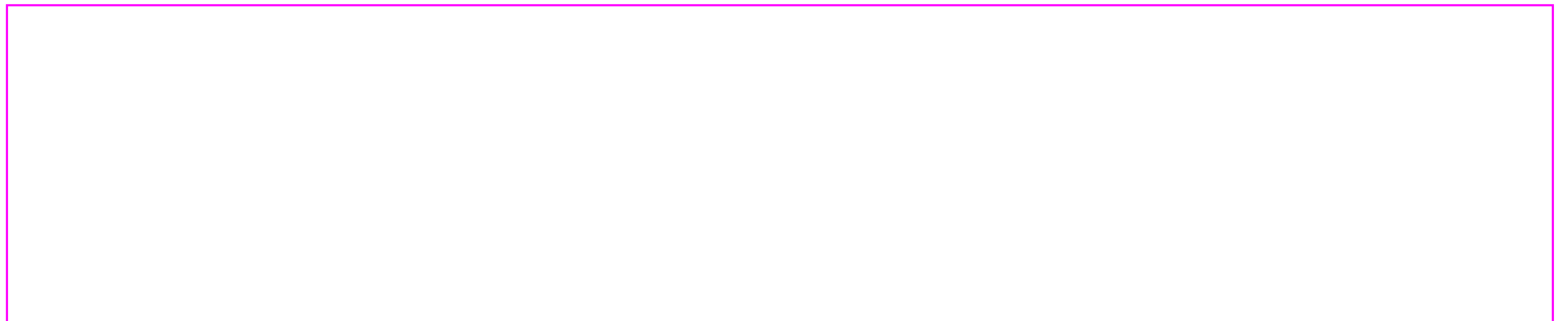
Introduction

What is stability?

Stability is the inherent ability of the system to quickly return to acceptable operation following a disturbance. The term is used to describe a broad range of topics, including inertia, short circuit level (SCL) and dynamic voltage support. If the system becomes unstable it could lead to a partial or total system shut down leading to the disconnection of consumers. To maintain power system stability, we need sufficient amounts of inertia, SCL and dynamic voltage support. We are obliged to have a minimum amount of inertia on the network, which along with frequency response services, maintains system frequency. From a more locational perspective, we are also required to ensure the system remains strong and resilient to disturbances by maintaining fault levels. Stability services have traditionally been provided by synchronous

generation, which can contribute inertia and SCL when supplying the grid with electricity, as well as by dedicated network assets. However, some forms of low-carbon generation do not automatically provide the same level of stability needed by the network as they are non-synchronous. A summary of our future requirements can be found in the Operability Strategy Report & Clean Power 2030 document.

How do we procure stability services?



Summary

How is the landscape changing?

Our stability requirements are changing as more non-synchronous generation connects to the network and displaces synchronous generation. Our inertia requirements are becoming more dynamic as they fluctuate according to weather-driven generation and demand. In 2024, we reduced our minimum inertia operating threshold to 120 GVA.s and have proposals through the Frequency Risk and Control Report process to lower this further to 102 GVA.s which should reduce the volume of actions required to manage system stability. We also study the network to produce a view of locational stability such as short circuit levels and dynamic voltage which are also impacted by increased penetration of non-synchronous generation.

How have costs and volumes evolved in the last year?

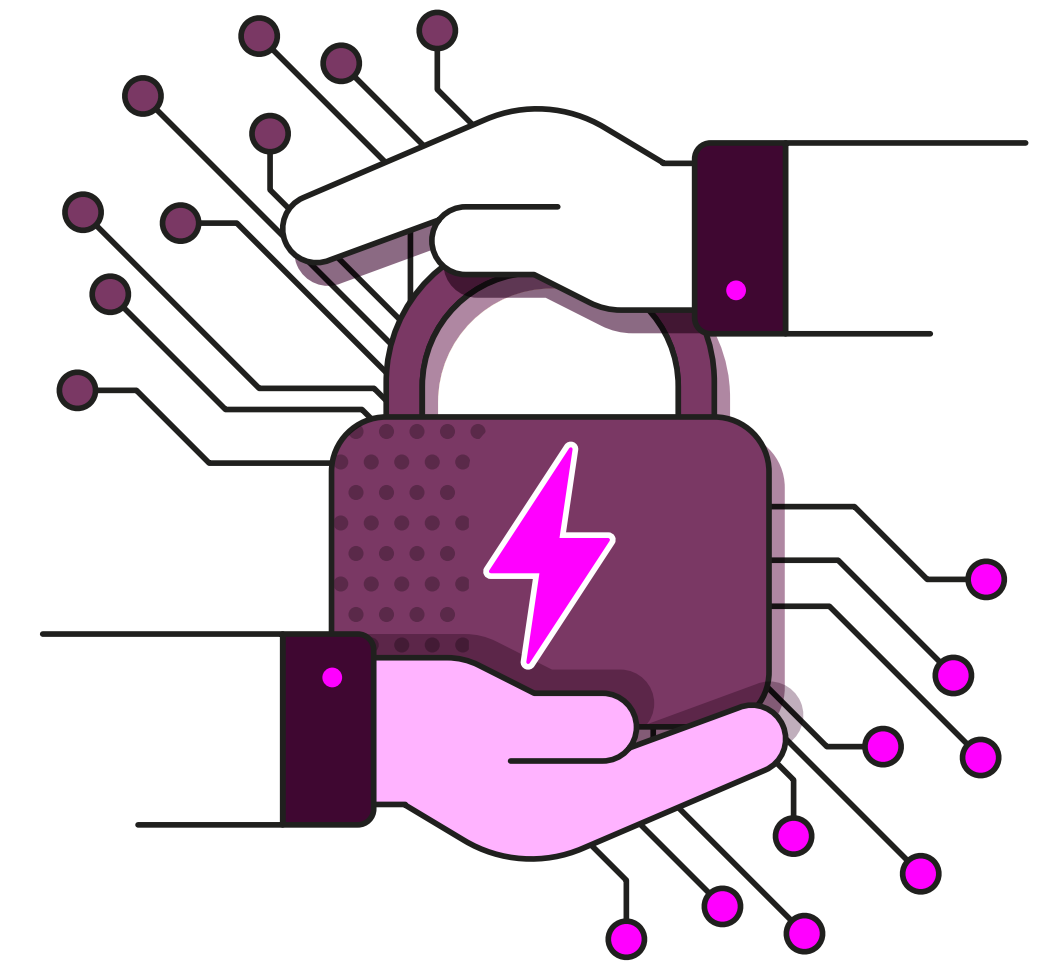
The volume of BM actions to increase system inertia has decreased by 11% in 2024 compared with the previous year. This corresponded with a much greater reduction (60%) in the costs associated with instructing BM units to synchronise. These trends are driven primarily by the reliable performance of assets contracted under Stability Pathfinder Phase 1, a reduction in the minimum inertia threshold to 120 GVA.s, and lower overall fuel costs for thermal synchronous generators.

What is driving the need for reform?

As with our other ancillary services markets, we are committed to procuring stability services more competitively and transparently versus the Balancing Mechanism counterfactual. Stability requirements have diurnal and seasonal trends which are sometimes difficult to predict; hence ensuring that sufficient capability is accessible to provide these services on a high-availability basis is very important to maintain system security. New technologies (e.g., grid-forming technology) and modifications to synchronous plant to be able to operate at 0 MW export (as well as new-build) present a significant opportunity to diversify our technology mix and meet our stability requirements more effectively.

How are we implementing market reform?

In 2023, we launched our first stability market – the mid-term (Y-1) market – for delivery from October 2025. In 2024 it was announced that this first tender procured 5 GVA.s inertia in total from five providers and is estimated to deliver consumer savings in excess of £47 m throughout the first delivery year. We have kicked-off the second delivery year (for delivery from October 2026) and an Invitation to Tender is now live for participants to submit bids. We are now launching the Long-term Stability Market through the Long-term 2029 Tender to meet future stability needs identified across Great Britain from 2029 onwards. For more information please see our [Long-term 2029 webpages](#).



Volumes

Stability Markets – Mid-term (Y-1) Market

In 2023, we launched the first round of the Mid-term (Y-1) Stability Market for delivery October 2025 to September 2026. A competitive tender process, comprising both technical and commercial assessments, ran throughout 2024 and [awarded five contracts](#) for the provision of 5 GVA.s inertia. All successful bidders were Great Britain Grid Forming – Synchronous (GBGF-S) providers. Details of the successful and unsuccessful bids can be found on our [Mid-term \(Y-1\) Stability Market webpage](#).

Stability Pathfinders

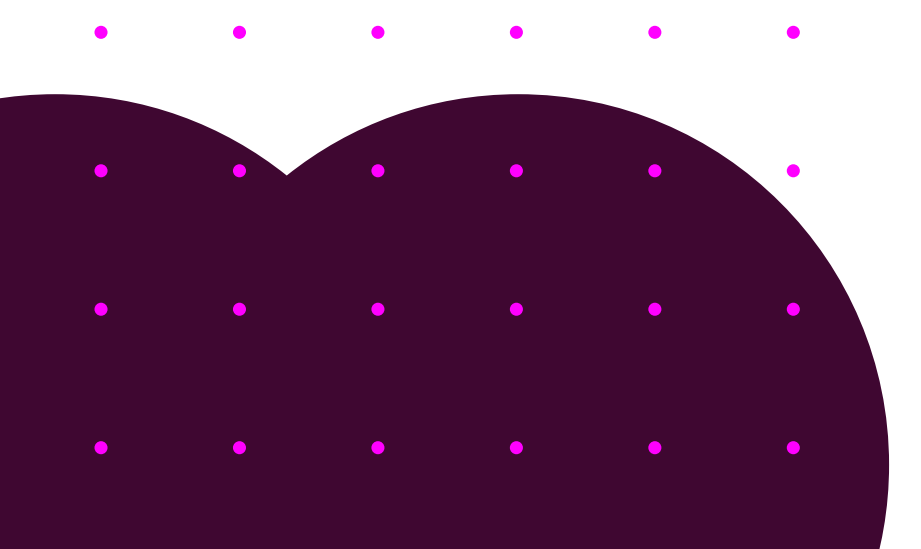
Units commissioned under Stability Pathfinder Phase 1 remained operational throughout 2024 and were utilised significantly to reduce actions required in the Balancing Mechanism. Detailed information on the availability and utilisation of all live pathfinder units is now published on the [NESO Data Portal](#).

Whilst not directly procured in the last 12 months, new assets contracted under Stability Pathfinder Phase 2 are also continuing to go live. This includes the first ever grid-forming battery energy storage system at Blackhillock which will provide valuable inertia and SCL support in Scotland.

More information on the start of commercial operation of these units will be provided through the Operational Transparency Forum and the aforementioned utilisation dataset. In 2024, we also terminated 13 agreements which were signed as part of Stability Pathfinder Phase 3. You can find out more [here](#).

ST Figure 2: Total volume of contracted inertia (GVA.s) through stability pathfinder 1, 2 and 3

	23	24	25	26	27	28	29	30	31	32	33	34	35	36
Phase 1	12.5GVA.s													
Phase 2		6.8GVA.s												
Phase 3		15.5GVA.s												
Stability Mid-term Round 1			5 GVA.s											



Costs

Balancing Mechanism (BM)

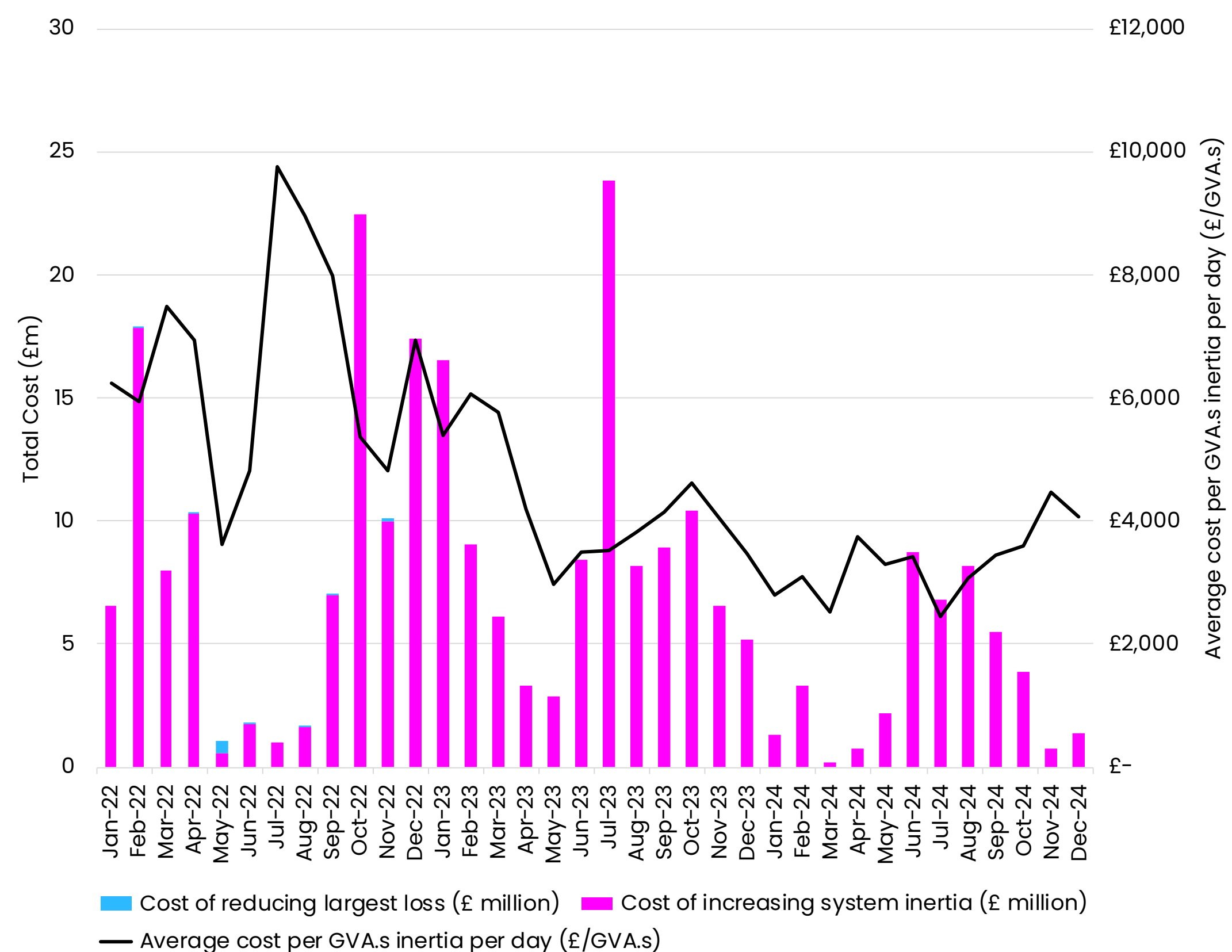
In alignment with the reduced volume of BM actions taken to increase system inertia, BM costs also decreased across 2024. This decrease equated to a 60% decline (£43 m) in comparison with 2023 (£109 m). The most expensive month was June and the least expensive March, in accordance with those being the months of highest and lowest NESO intervention respectively. Much of this reduction can be attributed to lower short-run marginal costs for thermal synchronous generators that were often instructed to increase system inertia. However, the reduction in minimum inertia policy from 140 GVA.s to 120 GVA.s has also had a marked impact.

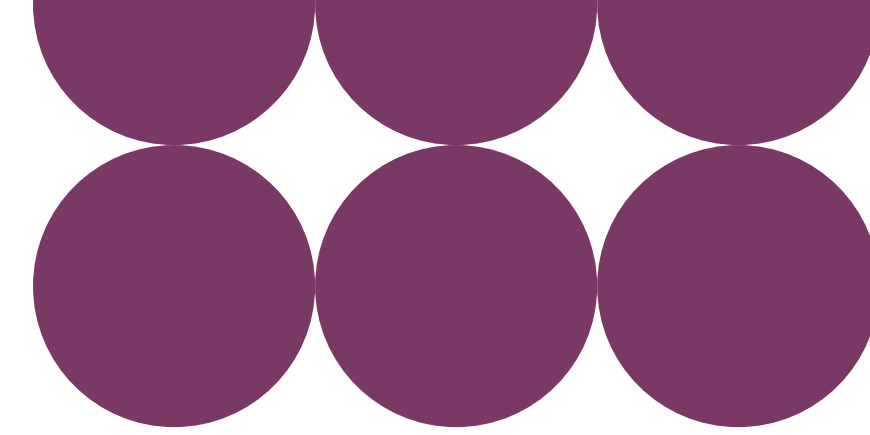
The average cost per unit of inertia instructed in the BM (represented by the average total cost per GVA.s per day) was also lower in 2024 than in 2023 which suggests we not only took fewer actions in the BM, but they were also cheaper on average.

Stability Markets – Mid-term (Y-1) Market

The five contracts awarded as part of round 1 of the Mid-term (Y-1) Stability Market are anticipated to cost £25.3 m based on forecasted utilisation rates throughout the first delivery year (2025/26). Against the alternative options for increasing inertia on the network, we forecast that this could lead to consumer savings in excess of £47 m for the 12 months commencing October 2025. The award of these contracts will also help contribute to the stability of the GB power system using zero-carbon solutions.

ST Figure 3: Inertia management costs Jan 2022 – Dec 2024





Market Reforms

In our 2024 Markets Roadmap, we highlighted the rationale for launching the Mid-term (Y-1) Stability Market as a priority following the completion of the Stability Market Design Network Innovation Allowance innovation project. Previously, the only mechanism of accessing additional stability services was the BM and new long-term stability Network Services tenders, so this market was intended to provide a clear route to market for existing assets (and those in construction) to provide inertia on a high-availability basis. We are now launching the Long-term Stability Market through the Long-term 2029 Tender to meet future stability needs identified across Great Britain from 2029 onwards. For more information please see our [Long-term 2029 webpages](#).

We are also currently working with industry to explore a [Grid Code modification](#) that would require newly connected Type D Generation Modules (50 MW and above and/or connected at 110 kV or above) and HVDC Systems to have grid-forming capability. This is a control technique that allows asynchronous resources to mimic the behaviour of traditional synchronous machines to provide SCL and inertia. This industry expert group met several times in 2024. The primary objective of this proposed mandate is to improve locational system strength, which is expected to deteriorate as large, grid-following, non-synchronous assets (e.g., offshore wind, HVDC links) continue to connect to the system. It is not expected to mandate a minimum inertia quantity, so any code modification will be developed in harmony with our suite of stability markets. The long-term market will also remain our primary tool for accessing additional SCL in regions where a mandate would not be effective.



Voltage

Introduction

What is voltage?

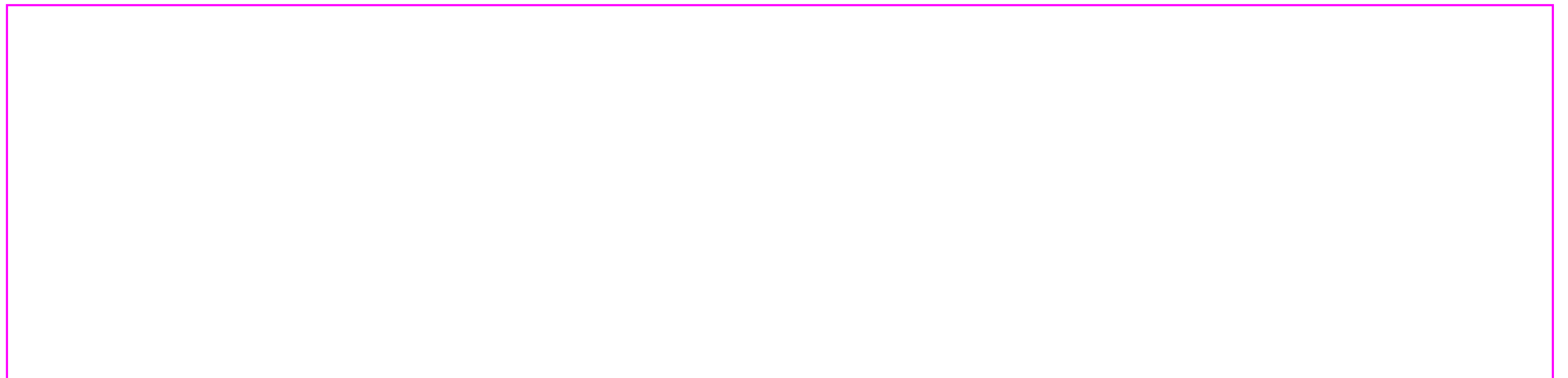
Voltage refers to the “pressure” or “driving force” that pushes electrical current through the transmission network, and is measured in volts. We manage the voltage of the transmission system by either absorbing or injecting reactive power onto the network. Doing so permits NESO to maintain safe and efficient operations in adherence to our Security and Quality Supply Standards (SQSS).

Reactive requirements are forecasted to increase from 2,450 MVAR in 2027 to 6,900 MVAR in 2032. Voltage requirements are also highly locational; a provider in one region may not be able to alter the voltage levels in another part of the country.

For the latest breakdown of our regional requirements, please refer to the [Operability Strategy Report \(OSR\)](#).

This growing requirement is primarily driven by an increase in renewable generation which is connecting often away from demand centres. Simultaneously, the increased contribution from renewables is reducing the volume of self-dispatching synchronous generation which typically provides voltage support close to where it is needed.

How do we access voltage services?



Summary

How is the landscape changing?

In Markets Roadmap 2024, we reported on a residual requirement of 1,300 MVAR by 2025. Reactive requirements are forecasted to increase from 2,450 MVAR in 2027 to 6,900 MVAR in 2032. See the 2025 OSR for more details and a regional breakdown.

How have costs and volumes evolved over the last year?

Costs and volumes for reactive power instructions are classed as either synchronisation or utilisation.

Synchronisation volumes in the Balancing Mechanism (BM) rose by 28.3%, reflecting a greater intervention by NESO in BM or via trades to access additional reactive power from assets not self-dispatching. Utilisation volumes are further split into lead or lag, and these decreased by 8.6% and increased by 8.9% respectively.

Total costs reduced by 30.4%, comprising of a £86.3 m and £64.4 m reduction in utilisation and synchronisation costs respectively. These savings primarily stem from lower wholesale prices across 2024, MVARs provided by self-dispatching units when/where required and economic assets through Pathfinders going live.

What is driving the need for reform?

NESO reforms are primarily driven by the changing technological landscape. Namely, the continued connection of generation far from demand centres, displacement of self-dispatching synchronous generation and demand for reactive power on the distribution network has decreased, shifting many regions from importing to exporting. The drive for greater competition, more transparency and lower system costs, provides a clear case for change and the need for market and code reform(s).

How are we implementing market reform?

Over the past year, we have progressed various market reforms.

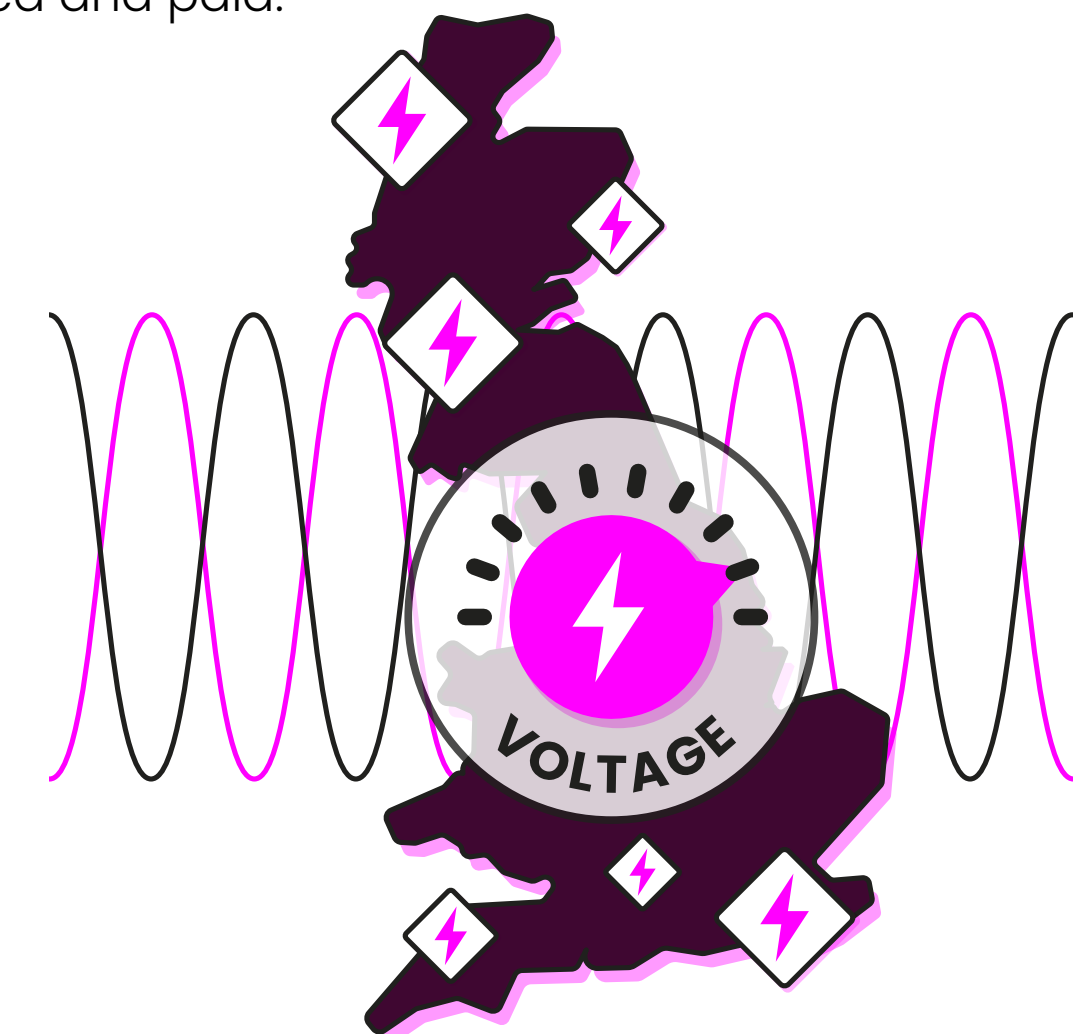
The Future of Reactive Power project:

1. Long-Term (Y-4) market: System studies have been completed and we have recently launched the Long-term Voltage Market through the Long-term 2029 Tender. More information can be found here.
2. Mid-Term (Y-1) market: We have continued to assess the merits/drawbacks of implementing this market. We will be announcing our recommendation in Q1 2025.
3. Short-Term (D-1) market: We will continue to assess the feasibility of a short-term market, however the development of this market is currently on hold until completion of the Obligatory Reactive Power Service (ORPS) review.

Throughout 2024, we have also explored a mid-term reactive power market in more detail and the long-term market is ready to implement when a need arises.

Our Network Services tender, Voltage 2026, has successfully contracted 200 MVAR and 446 MVAR of effective absorption in London and the North of England respectively. The combination of shunt reactors and Battery Energy Storage Systems (BESS) will deliver a forecasted consumer saving of £318 m across the 10-year period, whilst aligning with the Government's Clean Power 2030 ambitions.

Our review of the ORPS payment methodology is underway, with the aim of deriving value for consumers through identifying potential reforms to how ORPS is designed, calculated and paid.



Volumes

Balancing Mechanism: Synchronisation and Utilisation

Over 2024, reactive power utilisation volumes rose by 8.9% for lag actions and decreased by 8.6% for lead (VT Figure 1). As in previous years, there is a clear seasonal requirement, with greater lead actions needed during the summer months and lag actions during the winter period. This continues the trend of NESO actions being primarily lead actions (absorption of reactive power).

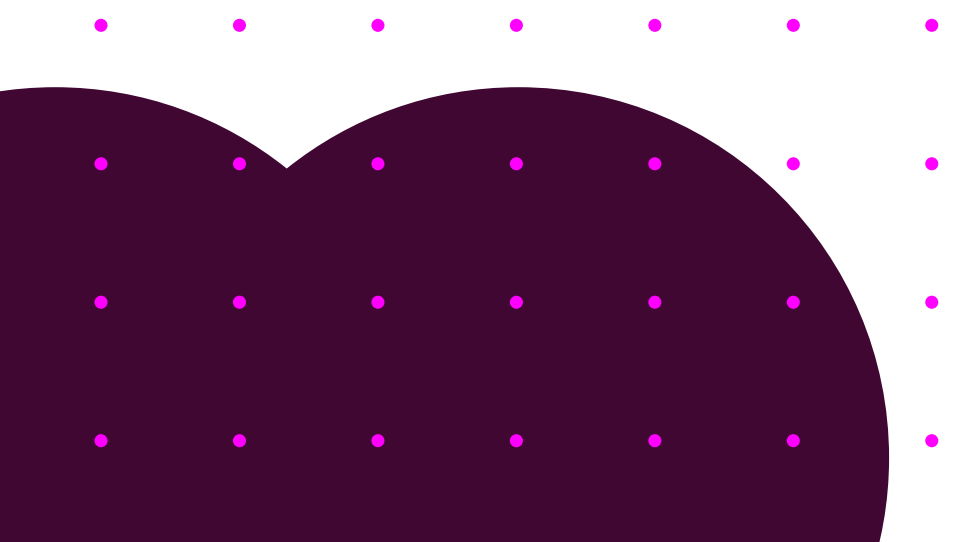
Synchronous volumes rose by 23.8% compared to 2023. As shown in VT Figure 2, instructions to synchronous units peaked during the summer. This was especially evident in Southwest England where reactive power issues were exacerbated by network and generator outages.

However, this rise is not witnessed everywhere. As demonstrated in both VT Figure 3a and 3b, specific regions have witnessed a decrease in NESO instructions in 2024.

Compared to the previous year, 2024 witnessed an overall increase in the % of reactive power requirements being met by zero carbon assets.

For example, CCGT lead contributions in the Midlands and North regions fell by 17.8% and 31.2% respectively. Across these regions, contributions from nuclear, synchronous compensators, hydro/pumped storage and batteries increased.

Scotland's lead and lag requirements continue to be met predominantly by wind, nuclear and hydro/pumped storage.

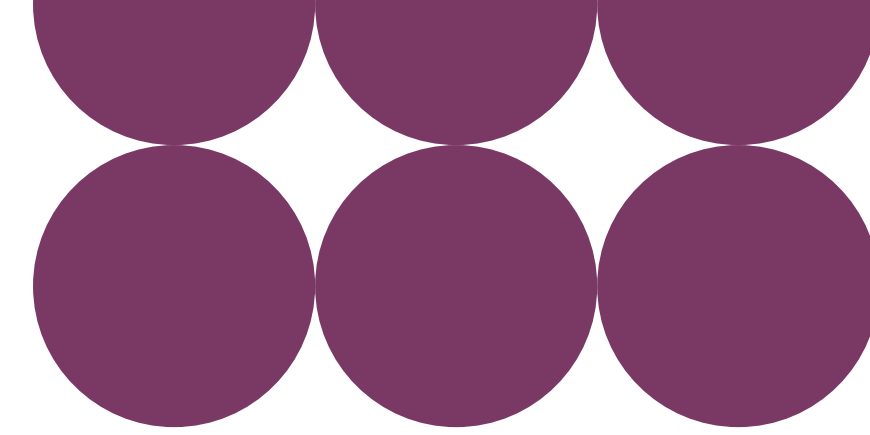


Costs

Network Services costs

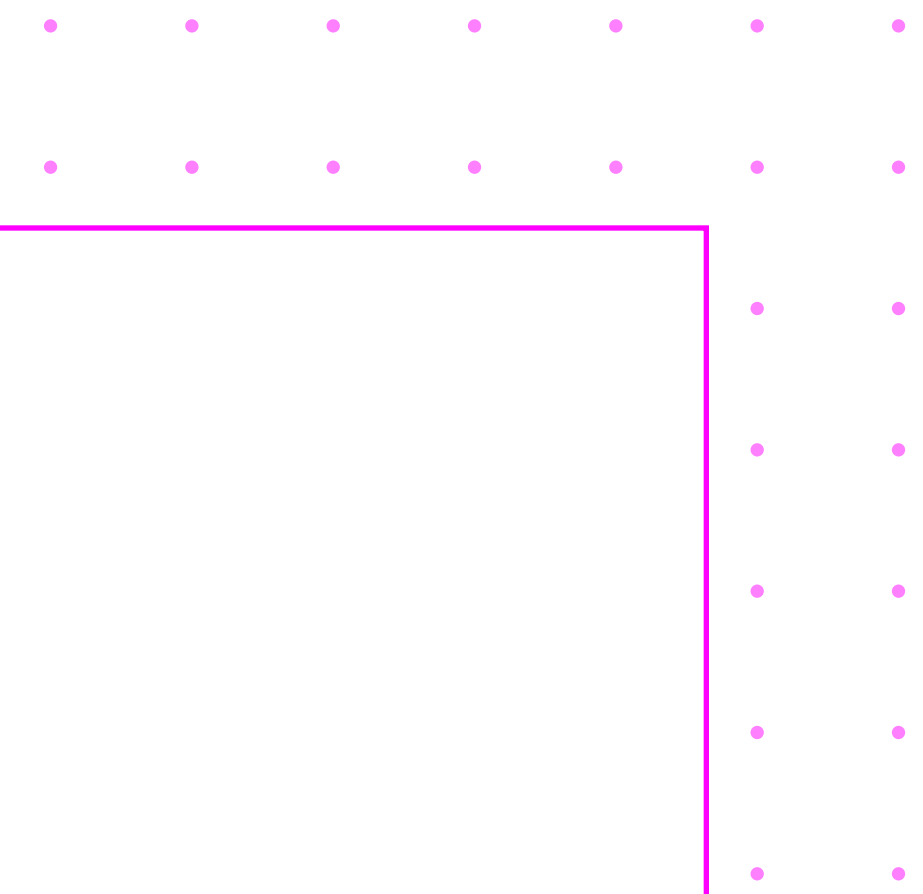
At the end of 2024, NESO announced the tender results of Voltage 2026. These four contracts are worth a combined £83 m and will deliver forecasted consumer savings of £318 m across the ten-year contract period.

The successful units from the Voltage Pennines Pathfinder, a mix of TO assets and the Dogger Bank offshore wind farm, are expected to [deliver multi-million pounds of consumer benefit](#). Similarly, the Mersey Pathfinder contracts which started in 2022 continue to delivery balancing cost savings, mainly attributed to the use of these contracted assets as opposed to using the Balancing Mechanism.



Market Reforms

NESO has progressed several market reforms which will enable us to secure reactive power services in an increasingly competitive, transparent and cost-effective manner.



Thermal

Introduction

What is a thermal constraint?

Thermal constraints refer to an area of the network where there is a surplus of generation or demand that exceeds the physical capacity of the network. To ensure system security, NESO must sometimes reduce generation and/or increase demand behind a constraint as well as increase generation and/or decrease demand in front of the constraint to maintain system balance.

Total thermal constraint volumes and costs are increasing due to renewable buildout outpacing the investment in the network needed to transmit the electricity to centres of demand. A holistic approach to addressing thermal constraints is needed, which balances new network, network optimisation and commercial solutions. [The Centralised Strategic Network Plan \(CSNP\)](#) will look at the infrastructure challenge and wholesale market reform will help provide the right investment and dispatch signals in the long-term.



How do we manage thermal constraints?

Thermal constraints are currently managed using a range of different options. Some of these are market-based, where we procure services competitively to resolve network congestion. Others are more technical solutions, where an action is taken to reduce the volume of constraint actions which may be required and optimise the capability of the existing network.



Summary

How is the landscape changing?

A rapidly changing generation mix, with high quantities of new renewable generation connecting to the system outpacing network build is driving thermal constraints costs up.

How have costs and volumes evolved in the last year?

In 2024 we saw 42% and 80% increase in thermal constraints costs and volume, respectively. Thermal constraint costs remained the most significant component of balancing costs, contributing to 58% in 2024 compared to 34% in 2023. Total costs of actions taken to address both export and import thermal constraints via the BM and trades increased significantly in 2024, to £1.4 bn from £985 m in 2023. These increases were driven in large part by planned outages in Scotland aimed at enhancing the transfer capacity across key constraint boundaries and high wind outturn over the summer period while transfer capacity was at its lowest. It is also important to note that analysis of balancing costs suggests that the average costs of an action taken to manage thermal constraints (in terms of £ /MWh) has decreased in 2024 to £129 /MWh, from £167 /MWh in 2023 (for export constraints). So, whilst the overall volume of constraints is growing as more wind generation is coming online and the transmission network is still being upgraded, the actions being taken by NESO to address the congestion are becoming more efficient.

What is driving the need for reform?

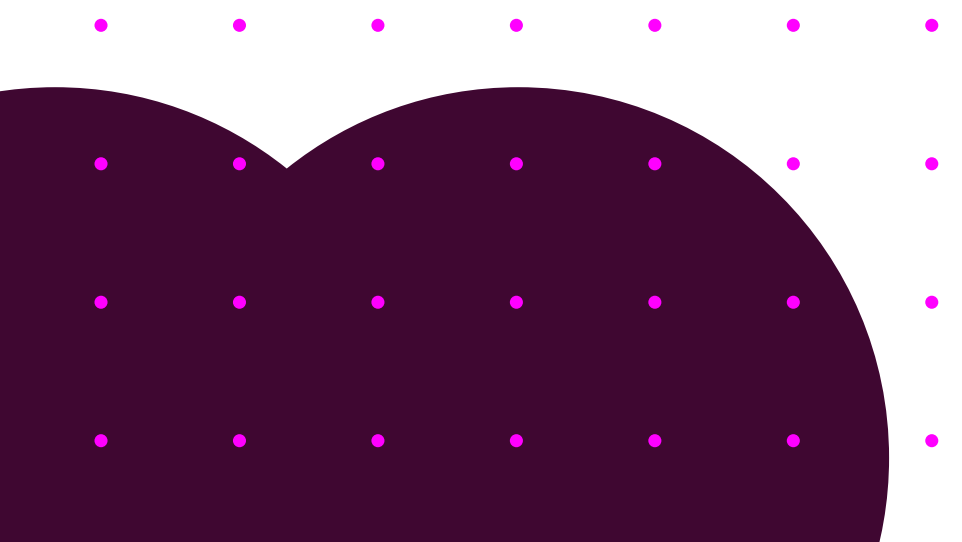
Rising constraint costs are forecasted across all our FES2024 pathways where we predict more than 90 GW of additional wind and solar capacity will connect by 2030. This highlights the importance of widescale network build and reinforcement. However, even with planned network build, our [Clean Power Plan](#) publication still sees a residual volume of constraints in our network after 2030. In advance of more substantial market reform via the Review of Electricity Market Arrangements (REMA), we need to manage constraints in the most cost-effective way by enabling participation from all technology types and designing effective routes to market.

How are we implementing market reform?

The Constraints Collaboration Project (CCP) ran throughout 2024 and, through co-creation with industry, produced a suite of potential new options for managing constraints more effectively. These include short- and long-term Constraint Management Markets, expansion of intertrip schemes, and novel technical solutions seeking to boost boundary transfer capacities. These have been assessed and are being progressed accordingly – please see our [CCP webpages](#) for more information.



Volumes



Costs

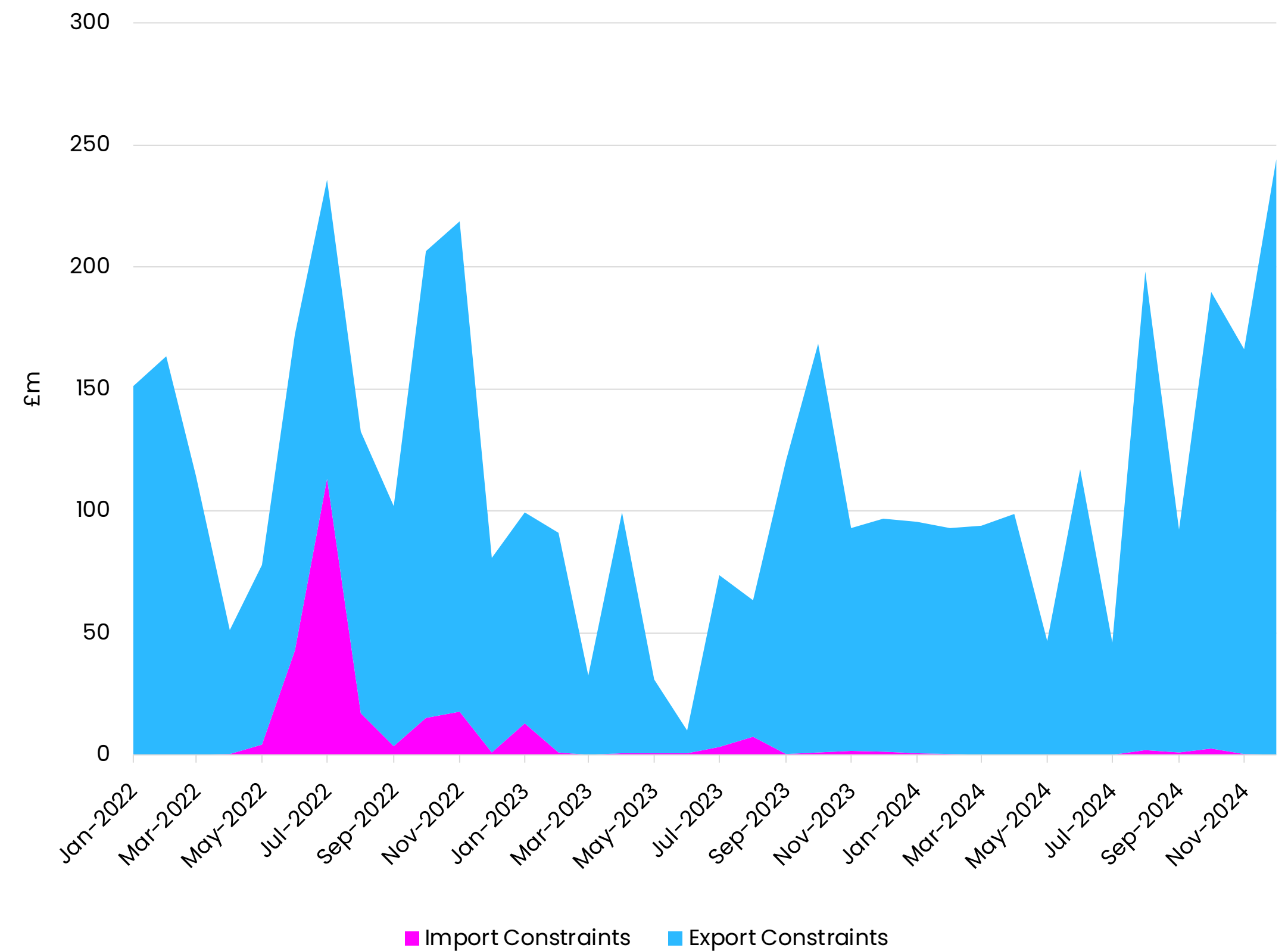
Thermal constraint costs by import and export

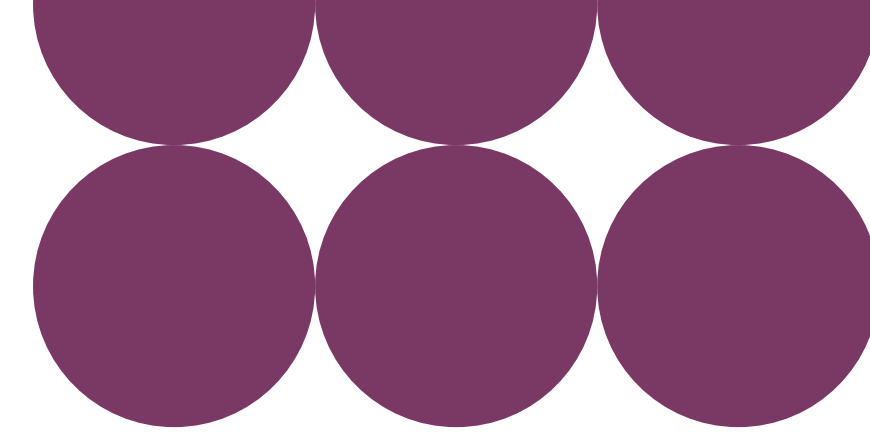
Import and export thermal constraints costs via the BM and trades rose significantly in 2024, to £1.4 bn from £985 m in 2023 (TH Figure 3). The fourth quarter of 2024 was particularly high at approximately £600 m in total costs, almost half of the costs of 2024. In part, this can be attributed to high constraint volume which was due to combination of especially high wind outturn and outages impacting key boundaries in Scotland. The significant works in north Scotland to upgrade the network from 275 to 400 kV and build new circuits in the B2-B4 region have also resulted in long-lasting circuit outages, restricting the amount of generation flowing out of north Scotland and driving costs up.

However, the costs associated with instructing additional units to turn on and increase energy output to rebalance the system after curtailment actions have been taken makes up the most significant proportion of this substantial cost increase in 2024. As described in the Reserve chapter, actions can be taken for a multitude of reasons, including operating reserve, energy balancing and system management. It is not always possible to accurately tag these to one category of action over another. This year's Markets Roadmap reflects this challenge, as costs in the operating reserve category have decreased by £290 m whilst there has been a sharp increase in constraint costs. The recategorisation of some of these reserve actions into constraint actions more accurately reflects the cause of the costs and should support better information sharing going forward.

We have observed a reduction in the volume weighted average cost for constraint management actions at certain boundaries, in part due to greater competition and liquidity in the BM. We continue to try and improve access to the BM (e.g., the 300 MW small-aggregated asset trial, further OBP developments) and alternative constraint management solutions (e.g., LCM) to reduce this average cost further.

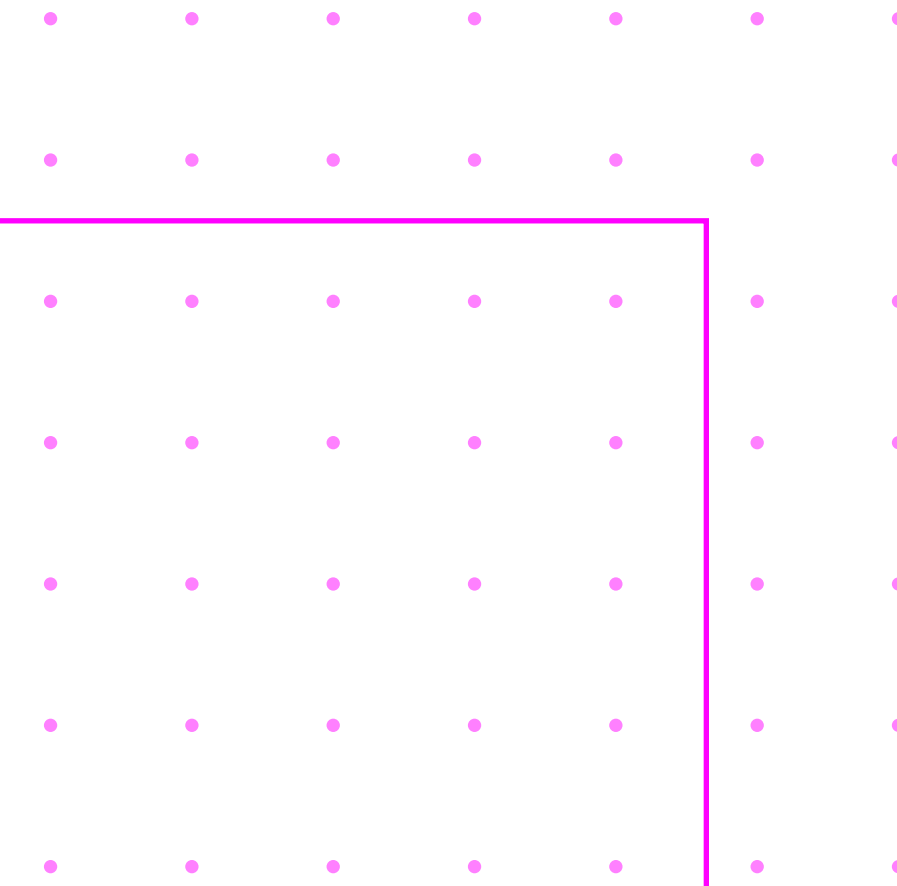
TH Figure 3: Thermal constraint costs: 2022-2024





Market Reforms

Over 2024, NESO has progressed on a number of market reforms which will enable us to manage the volume and cost of thermal constraints in a cost-effective, transparent, and competitive manner.



Restoration

Introduction

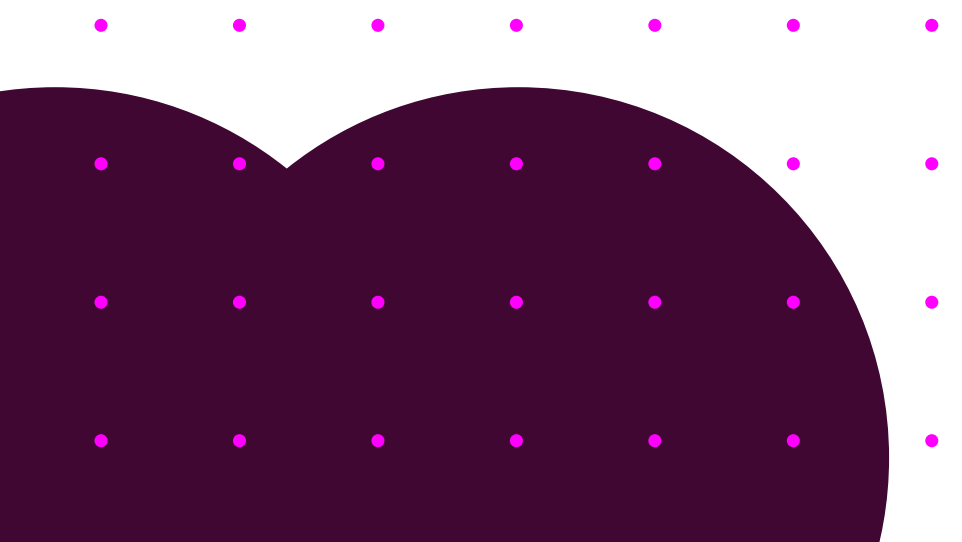
What is restoration?

Restoration refers to the process of restarting the grid following a National Power Outage (NPO), which could be either a partial or total shut down. Restoration service providers can be any kind of electricity source with the ability to self-start and supply electricity, without external electrical supplies. These providers power up their local network, creating a power island, which enables other generators to start up and some demand to be restored. This power island grows and links up with other power islands, until the full grid is restored. World-first trials, performed on the GB grid in 2023, have shown that the restoration of supplies can be achieved using distributed assets.

How do we procure restoration services?

Most restoration tenders are procured locationally, so for each region of the GB grid, a competitive tender, known as an Electricity System Restoration Event, is run to determine which assets will provide restoration services for the next three or more years. Once a service is procured, NESO works closely with the local network owners and operators to create a plan that enables the system to be restored as fast as is safely possible. The Electricity System Restoration Standard (ESRS) is a relatively new standard, which is changing aspects of our approach, including requiring that in future, the distribution and transmission networks work together more closely to restore demand fast enough to meet the ESRS requirements.





Market Reforms

Overall, we are taking a holistic strategy to restoration, involving both top-down, bottom-up and zero-carbon methods being used where required. A more detailed explanation of both current and new restoration approaches can be found in [Electricity System Restoration Assurance Framework 2024/25](#). We are also currently in tender for restoration capability for the Southwest & Midlands region scheduled to conclude in November 2025.

NESO have recently launched the Long-term 2029 tender. This tender allows procurement of new and additional restoration capability, whilst simultaneously procuring stability and reactive power services. More information on the launch of this tender can be found on our dedicated [Long-term 2029 webpage](#).

We continue to develop separate routes to market for distribution connected restoration services following the successful trial of Distributed Restart, as well as how we continue to contract with existing restoration capability.



04

Revenue Stacking

Revenue Stacking

58



Revenue Stacking

Introduction

What is revenue stacking?

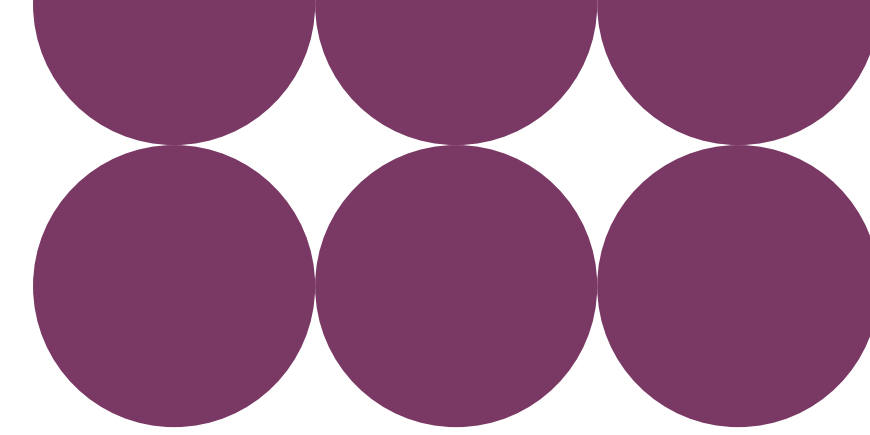
Revenue stacking is where an asset participates in multiple markets, to maximise its value to the energy system. Therefore, assets with the capability to meet multiple requirements can participate in multiple markets simultaneously. This increases the flexibility for market participants and also provides an opportunity to reduce costs for end consumers where flexible assets can be more efficiently utilised.

The benefits of revenue stacking and co-optimisation have been evidenced by the launch of the Enduring Auction Capability (EAC) in November 2023, which enabled all jumping and splitting of dynamic response products. As reported in the Response chapter, the subsequent increase in market liquidity has contributed to a 20% reduction in total dynamic response costs, despite the 41% increase in volume over 2024. This rise in market liquidity can be partly attributed to the introduction of EAC.

We are committed to maximising the ability to stack services, so there is increased market participation and liquidity across the whole system, better NESO-DNO coordination, and improved competition, resulting in added value for consumers. Our Enabling Demand Side Flexibility and Routes to Market Review publications also highlight where we think actions should be prioritised to unlock additional benefits, enable seamless transition between markets, and grow flexibility.

Our focus with regards to stacking in anticipation of the Market Facilitator becoming operational includes:

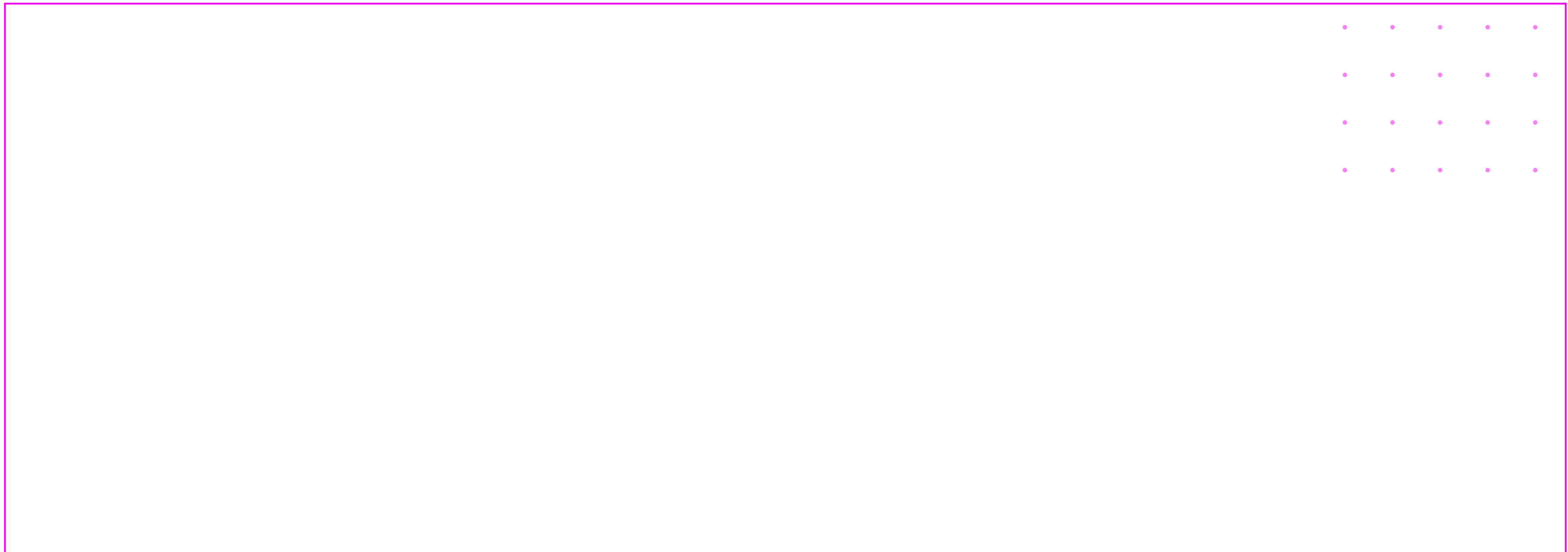
- Evolving legacy services to facilitate stacking with response and reserve services. This includes Dynamic Containment, Dynamic Moderation, Dynamic Regulation response services with Balancing Reserve and Quick Reserve. This should consider analysing the opportunities of splitting in the same and opposite directions (e.g., positive QR with negative BR), and learnings should be considered for Slow Reserve.
- Ensuring services to procure flexibility can be stacked with other services including at Distribution Network Operator (DNO) level.
- Introducing NESO's initial view over the stacking design principles, in collaboration with ENA, in our market design principles.
- Engaging with the newly appointed Market Facilitator, through workshops and consultations, to define and agree the stacking objectives.



Revenue stacking breakdown

Revenue stacking can be split into three categories: 'Co-delivery', 'Splitting' & 'Jumping':

- **Co-delivery:** a single asset receives multiple payments for using the same capacity, at the same time, in the same direction.
- **Splitting:** a single asset receives multiple payments for using different capacity, at the same time.
- **Jumping:** a single asset receives multiple payments for services in different times (adjacent or non-adjacent).



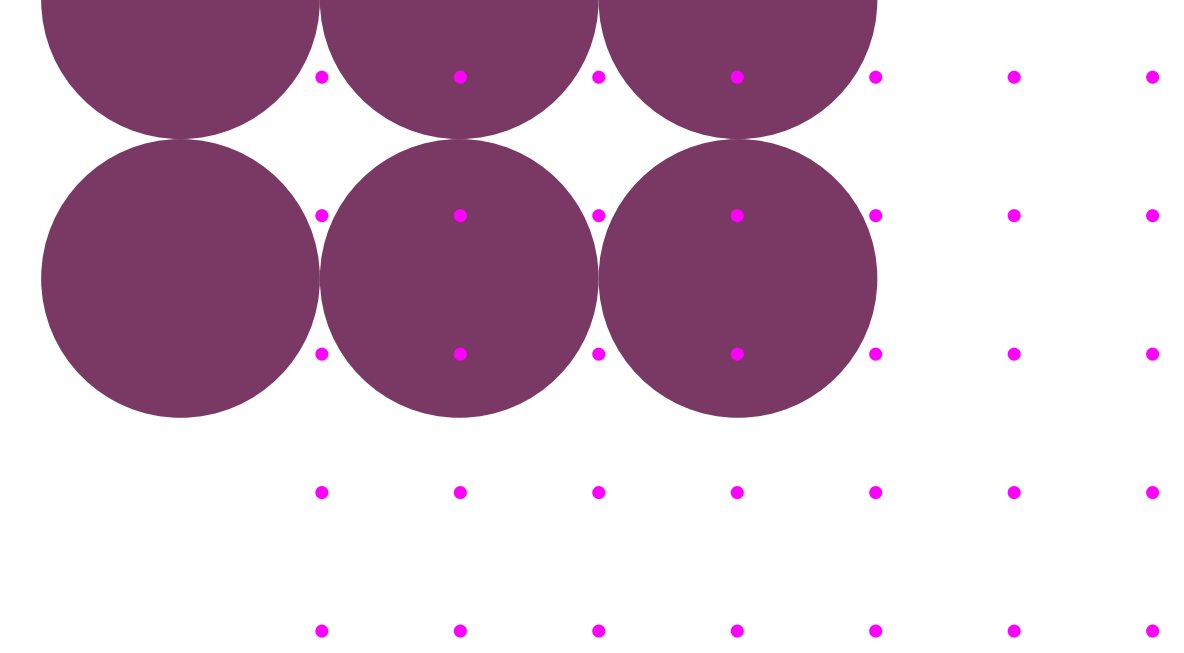
Revenue Stacking Opportunities

As reported in the 2024 Markets Roadmap, NESO has been working with the Open Networks programme to analyse NESO and DNO revenue stacking opportunities. The ENA Flexibility Products and Stacking group is looking to deliver clearer resources for flexibility service providers, a set of design principles to ensure that new services are stackable by default and a reduced set of DNO products. In anticipation of the Market Facilitator taking over the ENA working group, the group's deliverables have been concluded for the previous year, and the key outputs are presented below:

- Agreed the initial view of the stacking design principles which comprise of a set of features, identified as common barriers to stacking, that should be avoided wherever practical. This checklist should be updated as required by the Market Facilitator and embedded within the design and approval processes for new NESO and DNO services.
- Delivered the [revenue stacking explainer and FAQs](#).
- Delivered the technical service requirements [tool](#).
- Delivered the revenue stacking assessment [tool](#) which was agreed by NESO and the DNOs.
- Currently, the ENA Baseline group is looking to define consistent standards for baselines, with an explicit objective to consider how any changes will impact product stackability.

More information about what is being done to improve revenue stacking can be found in the stacking explainer [document](#).





Splitting

The information presented here displays the most up to date views at the time of publication. As our stacking rules evolve, so it will the opportunities to stack across different markets. To be kept up to date with the latest information, please visit the [ENA website](#).

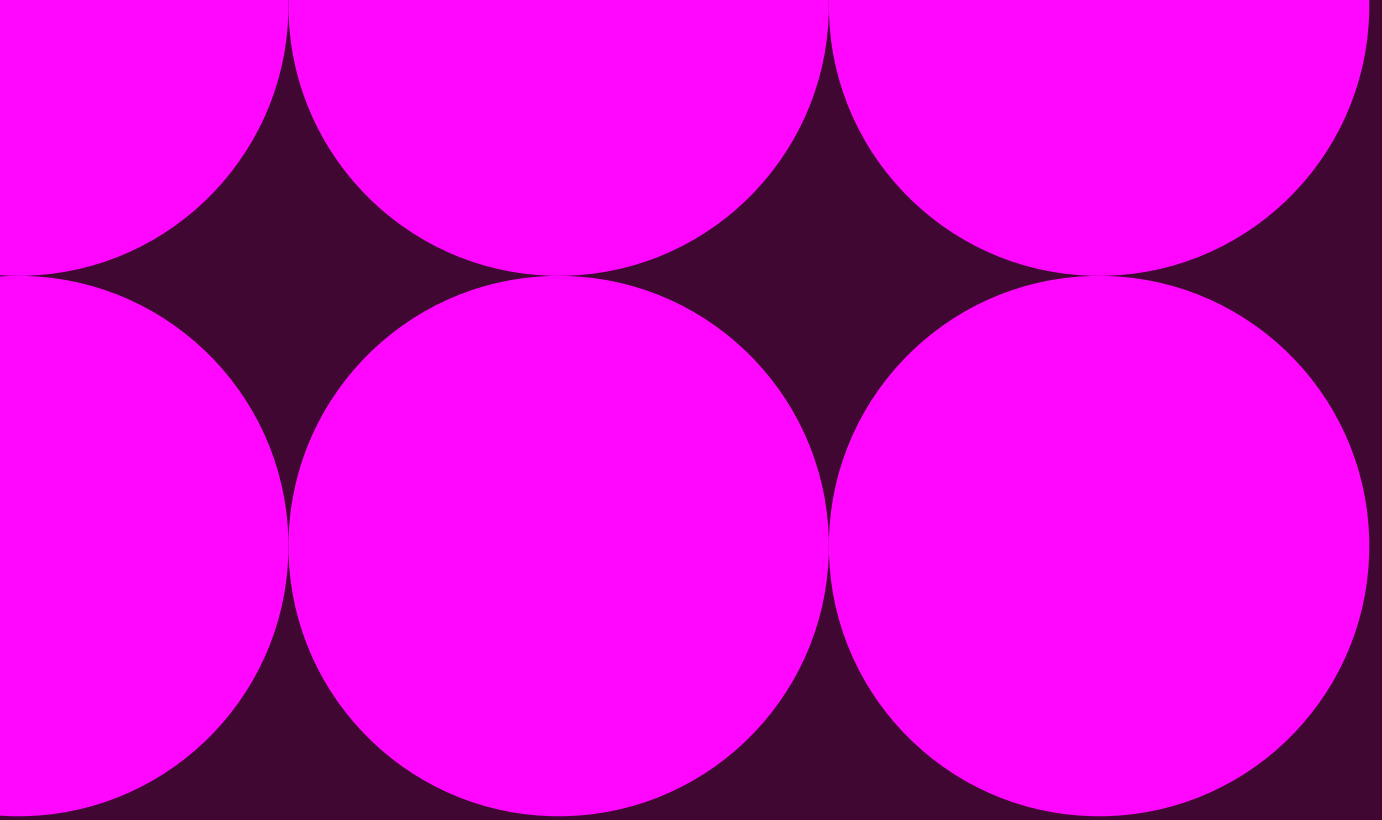
	NESO														DNO								
	CM	WM	BM	BR	QR	SR	STOR	DC	DM	DR	SFFR	MWD	LCM	DFS	PR	SO	OU (2 & 15 Mins)	OU (WA)	SA+OU (2 mins)	SA+OU (DA)	VA+OU (2 & 15 mins)	VA+OU (DA & WA)	
CM																							
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VA+OU (2 & 15 mins)																							
VA+OU (DA & WA)																							

Abbreviations

- CM [Capacity Market](#)
- WM [Wholesale Market](#)
- BM [Balancing Market](#)
- BR [Balancing Reserve](#)
- QR [Quick Reserve](#)
- SR [Slow Reserve](#)
- STOR [Short Term Operating Reserve](#)
- DC [Dynamic Containment](#)
- DM [Dynamic Moderation](#)
- DR [Dynamic Regulation](#)
- SFFR [Static Firm Frequency Response](#)
- MWD [MW Dispatch](#)
- LCM [Local Constraint Market](#)
- DFS [Demand Flexibility Service](#)
- PR [Peak load reduction](#)
- SO [Scheduled Utilisation](#)
- OU (2 & 15 Mins) [Operational Utilisation](#)
- OU (WA) [Operational Utilisation](#)
- SA+OU (2 mins) [Scheduled Availability + Operational Utilisation](#)
- SA+OU (DA) [Scheduled Availability + Operational Utilisation](#)
- VA+OU (2 & 15 mins) [Variable Availability + Operational Utilisation](#)
- VA+OU (DA & WA) [Variable Availability + Operational Utilisation](#)

KEY

N/A	
Explicit Yes	
Implicit Yes	
Implicit No	
Explicit No	
No Data	
Same direction action	SD



NESO

National Energy
System Operator

